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1	Socioeconomic barriers of nitrogen management for agricultural and
2	environmental sustainability
3	
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22 Note that this is an **invited paper** to **Special Issue** of **Farm size and environment**.

23 Abstract

Synthetic nitrogen (N) fertilizers support global food production and feed over half of 24 25 the global population. However, more than half of the N fertilizers applied to croplands are not absorbed by crops, but lost to the environment, leading to low N use efficiency 26 27 (NUE) globally. Identifying and overcoming socioeconomic barriers to achieve an 28 improvement of NUE and a reduction in N loss is thus key for N management and to attain agricultural and environmental sustainability. In this paper, we compiled the 29 global cropland N budgets at a national scale (1961-2018) and developed robust 30 31 econometric models to explore the relationship between cropland N use with socioeconomic factors. The results demonstrate that economic development and farm 32 size are the key drivers to improve NUE for agricultural and environmental 33 34 sustainability. In less developed countries, it is difficult for farmers to access chemical fertilizers, leading to croplands receiving too little N input and at a high NUE, but 35 suffering from soil N depletion. As economic development progresses, more fertilizer 36 37 is produced and applied, but smallholder farming typically leads to over-fertilization and consequently N losses to the environment. Large-scale farming improves NUE, 38 39 reduces N loss and benefits agricultural production and environmental protection. Also, interactions between farm size and economic development, international trade, crop and 40 livestock systems, and related policies are important causes for changes in the NUE of 41 42 the whole agricultural system. Overcoming these socioeconomic barriers especially combining large-scale farming could effectively reduce excessive N inputs and sustain 43 agricultural and environmental N management, while maintaining food production, 44

45	resulting in a triple-win for food security, poverty alleviation, and environmental
46	protection.
47	
48	Keywords: Nitrogen Use Efficiency; Environmental Kuznets Curve; Food security;
49	Non-point source pollution; Crop mix
50	
51	Main finding: Developed economy combined with large-scale farming is vital to

52 achieve better nitrogen management for agricultural and environmental sustainability.

53 **1. Introduction**

Agriculture is a dominant source of pollutant emission and its mitigation poses great 54 55 challenges while safeguarding global food security (Gerten et al., 2020). Global nitrogen (N) fertilizer input to agriculture has exceeded the safe planetary boundary of 56 57 N, even without accounting for NO_x emissions from fossil fuel combustion (Steffen et 58 al., 2015). Over 100 million tons of N fertilizer is applied to cropland annually to sustain a growing world population (Sutton et al., 2008). However, more than half of this N 59 input from fertilizers is lost to the environment, causing substantial environmental 60 61 problems such as air and water pollution, as well as biodiversity loss (Zhang et al., 2015). The average N use efficiency (NUE) in the global agricultural system is less than 62 50%, growing slowly over time, but in some areas such as China and India declining 63 64 from 1961 (Fowler et al., 2013; Lassaletta et al., 2014). Improving NUE, while maintaining food security, is one key goal for achieving sustainable agricultural 65 production around the world, and plays a vital role in environmental protection (Battye 66 67 et al., 2017).

The "4R" principle to improve farmland NUE has been proposed, that is, applying fertilizer at the <u>R</u>ight rate, <u>R</u>ight time, <u>R</u>ight place, and from the <u>R</u>ight source (Li et al., 2019). Meanwhile, considering soil pH, improving irrigation and preferential use of organic fertilizer are also effective measures to increase NUE at farm scale and are included in Best Management Practices (BMPs) (Castellano et al., 2019; Li et al., 2019; Zhang et al., 2019). Applying BMPs on millions of smallholder farms can lead to a 15-18% reduction in fertilizer use and at the same time to an about 4% increase in NUE

75	according to field trials in China and India with a large number of smallholders (Cui et
76	al., 2018; Jain et al., 2019). However, research indicates the implementation of these
77	measures often encounters socioeconomic barriers. For example, smallholders in China
78	have been proven to prefer over-applying chemical fertilizers with on average a 0.3%
79	increase in chemical fertilizers use for every 1% reduction in farm size (Wu et al., 2018).
80	Meanwhile, farmers' income and the market price of agricultural products can also
81	significantly affect fertilizer application (Zhang and Hu, 2020). Most previous studies
82	focused on technical measures to improve NUE, but to date, a deeper understanding
83	necessary to identify and overcome these socioeconomic barriers to achieve sustainable
84	management of agriculture has not been achieved.
85	In this study, we reviewed related literature, synthesized historical changes of N
86	management in different countries, calculated N budgets and took NUE as a typical
87	indicator for agricultural and environmental sustainability, and performed statistical
88	analyses to identify potential socioeconomic barriers and discuss approaches to
89	overcome them. The objectives of this paper are as follows: (1) establishing key
90	indicators of temporal and spatial patterns of global NUE; (2) identifying the role of
91	economic development for NUE and environmental sustainability; (3) exploring the
92	relationship between farm size, NUE patterns and environmental protection; (4)
93	modeling their interactive effects with international trade, crop and livestock systems,
94	and policy support.
95	

96 2. Materials and Methods

97 **2.1 Data collection**

116

Data used in this study are mainly collected from the Food and Agriculture Organization 98 99 online statistical databases (FAOSTAT) of the United Nations (FAO, 2020). FAOSTAT 100 provides comprehensive and standardized country-level agriculture and economic data 101 all over the world from 1961 to the most recent year available. In this paper, agricultural 102 yield data of each crop in FAOSTAT is mainly used for N harvest calculation in the Coupled Human And Natural Systems (CHANS) model (detailed in Section 2.3). N 103 harvest is the sum of the yield of each crop multiplied by their N content. N fertilizer 104 105 and manure data from FAOSTAT are used as N input sources to agricultural cropland. The estimate of cropland biological N fixation (CBNF) is based on the area harvested 106 107 of crops in FAOSTAT and Zhang et al. (2015) of N-fixed rates. Besides, imports and 108 exports of crops and livestock in FAOSTAT are used for the calculation of international trade-related N flows. And gross domestic product per capita (PGDP) in US dollars was 109 also obtained from FAOSTAT representing the economic development of each country. 110 Furthermore, farm size data from the smallholder farmers' database is employed to 111 explore the connections between farm size and N indicators (Lowder et al., 2014). 112 113 The China Rural Household Panel Survey (CRHPS) database in 2017 is used to investigate the relationships between farm size and manure input and technology 114 adoption. The CRHPS is a nationally representative survey conducted by Zhejiang 115

registered as agricultural residents. These households consist of 77,132 individuals

University. The original rural household data includes 24,764 households that are

from 1,439 residential committees and villages, located in 363 selected counties across

119 China. The survey collected information on household demographic features, 120 agricultural and non-agricultural activities, and household income from these activities. 121 In this paper, we mainly use data concerning agricultural activities including cultivated 122 land area referring to farm size, manure treatment and technology intervention. The 123 interpretation of variables we used are detailed in Section 2.3 and summary statistics 124 are presented in Table S1.

N deposition and irrigation are also important sources of N inputs to the 125agricultural system. Dataset for global inorganic N deposition rates at a spatial 126 resolution of $2^{\circ} \times 2.5^{\circ}$ was derived from (Ackerman et al., 2019). The national-scale 127 cropland N deposition was calculated by aggregating the N deposition map and crop 128 distribution at national boundaries using ArcGIS software. The national irrigation N 129 130 input to cropland was calculated by multiplying the volume of irrigation with the national average N concentration in irrigation water. National information on global 131 irrigation management is derived from the FAO's Global Information System on Water 132 133 (AQUASTAT).

134

135 **2.2 N budget calculation**

This study compiled the global cropland N budgets at a national scale for the year 1961-2018 based on the CHANS model. CHANS is a N mass balance model which combines bottom-up N input and output fluxes among 14 subsystems (cropland, livestock, grassland, forest, aquaculture, industry, human, pet, urban green land, wastewater treatment, garbage treatment, atmosphere, surface water, and groundwater) and topdown reactive N fluxes datasets on different (regional, national, global) scale to provide
a comprehensive understanding of N cycling and fluxes (Gu et al., 2015). A detailed
model introduction can be found in Zhang et al. (2017) and Gu et al. (2015). In this
study, the cropland system is identified as the subject in CHANS, the calculation of
cropland N budget in each country is formulated in Eq. (1-3):

146

147
$$N_{input,i} = N_{fer,i} + N_{man,i} + N_{fix,i} + N_{dep,i} + N_{irr,i}$$
(1)

148
$$N_{output,i} = N_{harvest,i} + N_{gas,i} + N_{runoff,i} + N_{leaching,i}$$
(2)

149
$$NUE_{i} = \frac{N_{harvest,i}}{N_{input,i}}$$
(3)

where $N_{input,i}$ is the total N inputs to the cropland across all crops in the country *i*, 150 including synthetic fertilizer application $(N_{fer,i})$, manure application $(N_{man,i})$, 151 biological fixation $(N_{fix,i})$, atmospheric deposition $(N_{dep,i})$, and irrigation $(N_{irr,i})$. 152 $N_{output,i}$ is the total N outputs from the cropland, including crop harvest $(N_{harvest,i})$, 153N gas emissions (N_{gas,i}, including NH₃, N₂, N₂O and NO_x emissions), riverine runoff 154 $(N_{runoff,i})$, and leaching to groundwater $(N_{leaching,i})$. NUE (NUE_i) is defined as the 155ratio of harvest N to total N inputs in cropland system in country *i*. The estimates of 156 different N outputs from croplands are based on parameters and emission factors nested 157 in the CHANS model. 158

159

160 **2.3 Statistical analysis**

161 To estimate the relations between NUE and economic development, we used the

162 Ordinary Least Squares (OLS) regression model to do the longitudinal analysis while

163 controlling for compounding factors such as the crop type and fixed country effect.

164 We estimated the following equation using data from 1961 to 2018:

165
$$Y_{jt} = \alpha + \beta \cdot PGDP_{jt} + \gamma \cdot PGDP_{jt}^2 + \sum_m \varphi_m q_{mjt} + \varepsilon_{jt}$$
(4)

166 where subscript *j* and *t* denotes country and time, respectively. Y_{jt} refers to NUE.

167 PGDP is the log-transformed value of gross domestic product per capita (US dollars

168 in the corresponding year) representing the economic development of each country.

169 q_m is control variable including crop type and country. β , γ and φ_m are

170 coefficients need to be estimated. Crop type refers to the fraction of the harvested area 171 for fruits and vegetables, which is derived by dividing the harvested area of fruits and vegetables by the total harvested area. We consider crop type as one of main control 172variables due to its significant effect on NUE (Zhang et al., 2015). We also controlled 173 174the fixed effect of each country when we did regression analysis to reduce bias from 175different countries. α is a constant, ε_{it} are error items. The regression results are detailed in Table 1 and summary statistics are in Table S1. The reason why we set 176 control variables in equations is to observe the net relationship between independent 177178 and dependent variables under the same conditions. For example, crop type is 179 controlled with the purpose that the negative or positive relationship between 180 dependent and independent variables can be deducted from statistical analysis under 181 same crop type.

182

Additionally, we further estimate the relationship between farm size and manure and technology adoption based on CRHPS data. Manure and technology refer to whether there are any manure application and technical interventions of each household, respectively. Technical interventions are normally provided by governments or corporations e.g. in the form of training classes. It also includes autonomous acquisition through other ways. This variable refers to new technology
adoption after active learning or passive intervention. Given manure and technology
are binary variables, we used the Logit and Probit models to do analyze the
relationship between these variables and farm size. We estimated the following
equation based on CRHPS data in 2017.

193
$$F\{P_i(Y_i = 1)\} = \alpha + \beta \cdot Farm \ size_i + \sum_m \varphi_m q_{mi} + \varepsilon_i$$
(5)

194 where F refers to the Logit and Probit functions and the subscript i denotes household. P_i is the probability of the occurrence of one event ($Y_i = 1$: event 195 occurs; $Y_i = 0$: event does not occur). Y_i refers to whether manure application or 196 197 technical interventions. Farm $size_i$ stands for the log-transformed value of cultivated area (ha) of each household, and q_{mi} is the factors affecting including 198 199 manure treatment, plant type, plot numbers and province. β and φ_m are coefficients 200 that need to be estimated. α is a constant, ε_i are error items. Manure treatment is a 201 category variable representing the way to treat the animal and human excreta, including discharging into the river, biogas digester or municipal sewage pipeline, 202 203 recycling into cropland and other treatments. Plant type is also a category variable for 204 different cereal crops and other cash crops. Plot numbers are the number of separate farmland plots of the rural household. And we also controlled the fixed effect of each 205 province when we did regression analysis. The regression results are detailed in Table 206 207 S2 and summary statistics are in Table S1. We did all these statistical regressions in the Stata12.0 software. 208

209

210 **3. Results and Discussion**

211 **3.1 The spatiotemporal pattern of global NUE**

212	Agricultural N fertilizer input, output and NUE on country-level are subject to
213	substantial spatiotemporal variations (Fig. 1, 2 and Fig. S1). Even though the
214	difference in cereal yield among most regions is insignificant, with the exception of
215	some in Africa, extensive variations in N fertilizer input ranging from less than 40 to
216	over 200 kilograms per ha can be observed (Fig. 1). A wide range of values for NUE
217	are calculated across these regions (Fig. S1). Typically, NUE is considered sustainable
218	in a range between 50% and 90% on the premise that the output of N per hectare
219	exceeds the desired minimum productivity level (Oenema et al., 2015). Productivity
220	refers to N output per area, and the desired minimum productivity level is 80 kg N
221	output per hectare. If NUE remains at a level below 50%, a large amount of N is lost
222	to the environment, leading to environmental degradation. However, soil N mining
223	will occur if NUE is consistently above 90%, which causes damage to soil quality and
224	thus agricultural and environmental sustainability. Most developing countries and
225	emerging economies with lower PGDP show low N output from yield, irrespective of
226	the level of N input. Most countries in Africa have low cereal yield, fertilizer input but
227	higher NUE (Fig. 1 and S1). On the contrary, 220 kg N per hectare (ha) was applied in
228	China in 2017, while only about one-third of this N was harvested in crops, and the
229	rest were lost to the environment (FAO, 2020). In contrast, N outputs per area in most
230	developed regions show higher values than the desired minimum productivity level
231	(Fig. S1). But variations still exist in regions with similar economic development, for
232	instance, the average NUE in the USA is within the sustainable range, while the NUE
233	in the UK is relatively lower with more N loss.

234	We observe a downward trend of NUE in many global regions such as East Asia
235	and Latin America over time (Fig. 2a), but some regions such as Europe and North
236	America have rebounded to some extent over the past 20 years (Fig. 2b). Currently,
237	the highest NUE is observed in sub-Saharan Africa, followed by Europe and North
238	America. Countries such as China and India where N fertilizer overuse is still
239	prevalent currently have much lower NUE than the world average (Zhang et al.,
240	2015). The Environmental Kuznets Curve (EKC) hypothesis proposes an inverted-U-
241	shaped relationship between environmental pollutants and per capita income,
242	implying that environmental pollutants rise to the peak as income rises, then declines
243	after the peak (Dinda, 2004). N pollution also follows this hypothesis. Accordingly,
244	different countries have been tested their historical N pollutions and identified as
245	being at different stages of an EKC: before the peak, after the peak, or around the
246	turning point (Table S3) (Zhang et al., 2015). We observe an upward historical trend
247	of NUE over time in countries that have progressed beyond the EKC peak, while the
248	opposite trend occurs in countries that have not yet reached their peaks (Fig. 2b, d).
249	This behavior is affected by various socioeconomic factors, not just PGDP. A typical
250	case is Australia, a developed country with high PGDP, but an unexpectedly below-
251	average N input-output ratio across the whole country (Fig. S1). In the following parts
252	of this paper, we will discuss the main socioeconomic barriers and how they affect N
253	sustainable management.
254	

3.2 The role of economic development in the NUE and environmental

256 sustainability

To test the impact of economic development on N management, PGDP is considered 257 258 as a typical indicator representing economic performance. A positive U-shaped relationship between PGDP and NUE is found, reflected by the significance of PGDP 259 260 and its quadratic item to NUE (Table 1). That means NUE first presents a downward 261 trend with economic development, and then turns to increase with PGDP further rising. However, when the quadratic item of PGDP is removed, the main relationship 262 between PGDP and NUE is positive with high significance using all sample countries. 263 264 It demonstrates that PGDP contributes NUE improvements generally. However, when countries are further grouped according to their position on the EKC, there are 265 diverging results on the relationships within these different groups (Fig. 3). For 266 267 countries that have passed the EKC peak, economic development has a significant positive effect on NUE. On the contrary, for countries not passing the EKC peak, 268 NUE showed a significant downward trend with PGDP. 269 270 The underlying functional relationship between N management and economic development is complex. PGDP growth contributes to increases in fertilizer 271 production and N input. This occurs because industrial facilities and advanced 272 technology are essential for synthetic fertilizer production, which strongly rely on an 273 advanced level of economic development. Thus, the increased accessibility of 274 synthetic fertilizer at the early developing stage with PGDP growth easily leads to 275276 over-application, threatening to our environment. Meanwhile, economic development also promotes advances in science and technology and increases the awareness of a 277

278	need for environmental sustainability, which alleviates N over-use in some countries.
279	As a consequence, increases in economic performance, in turn, promote an increase in
280	NUE. Consequently, economic development contributes to the reduction of pollution
281	inequality across and between different regions, benefiting environmental
282	sustainability (Mi et al., 2020). China has made considerable progress towards
283	sustainable development over the past forty years, mainly due to economic prosperity
284	(Lu et al., 2019). Accordingly, a clearly identifiable turning point occurs with PGDP
285	increases (Fig. 3e), indicating there are vital opportunities of turning to NUE increase
286	for Chinese N sustainable management nowadays (Gu et al., 2018). However, it is
287	worth noting that relying solely on economic growth cannot achieve sustainable N
288	management in agriculture and the environment on its own. Other changes, such as a
289	structural adjustment in the economic system and policy regulations on N
290	management are also important steps to take (Cumming and von Cramon-Taubadel,
291	2018).

293 **3.3 NUE patterns, environmental protection with farm size**

Economic development primarily affects N input. However, we found two different outcomes for N management once countries obtain access to sufficient amounts of chemical fertilizers: in some cases, excessive N inputs are observed, in other cases N is applied at approximately optimum levels. Countries with NUE over 50% and above the N minimum productivity level can be considered as achieving optimum N use levels (Fig. S1). Farm size is one of the main reasons for this difference. In countries

300	after the EKC peak, the average farm size shows no significant correlation with
301	country-level NUE (Fig. 4c), while in countries before the peak, country-level NUE
302	increases with the average farm size (Fig. 4b). Farms are on average larger in
303	countries past the peak, while smaller in countries before the peak (Fig. 4a).
304	Therefore, for countries before the peak, expanding farm size and promoting
305	moderately large scale-farming will have the potential to improve agricultural and
306	environmental performance.
307	Farm size plays an important role in farmers' input preference and thus affects
308	agricultural N management. We found that there is a significant correlation between
309	farm size and technology adoption (Table S2). That means large-scale farming is more
310	likely equipped with scientific knowledge and advanced technology and equipment.
311	Besides, farm size increases also benefit manure input during farming. That is a great
312	advantage of farming as it can save chemical fertilizers, reduce non-point source
313	pollution and maintain yield (Jin et al., 2020). Then N loss can be lowered with
314	reduced environmental pollution. Meanwhile, large-scale farming can reduce the
315	excessive use of fertilizers and pesticides, then mitigate N effects on the environment
316	and greenhouse gas emissions (Syp et al., 2015; Zhu et al., 2018). Large-scale farming
317	may be less environmentally damaging because it provides a platform for
318	technologies to be adopted and applied (Unay and Bojnec, 2015). Specially, farmers
319	with large-scale farmland prefer fixed inputs due to cost-effectiveness considerations,
320	and have better management knowledge and advanced technology, etc., rather than
321	over-use of fertilizers and pesticides (Ren et al., 2019). Thus, it is likely that they

322	adopt new technologies and apply science-based management knowledge such as
323	using manure as chemical fertilizer replacement (Fig. S2), promoting sustainable N
324	use and environmental protection. Meanwhile, agricultural yield doesn't compromise
325	significantly with farm size increase (Wu et al., 2018), leading to high NUE observed
326	on large-scale farms. Comparatively, smallholders affected management practices by
327	using more chemical fertilizers (Li et al., 2021). Agricultural management knowledge
328	and environmental awareness vary substantially among smallholder farms, which may
329	inhibit agricultural production and environmental protection (Oliver et al., 2020).
330	Per ha inputs of machinery, energy and fertilizers to global crop production have
331	increased by 137% during the period from 1961 to 2014, benefiting agricultural
332	production efficiency (Pellegrini and Fernandez, 2018). It means that if new
333	technologies are adopted by both large and small farmers, agricultural outputs, as well
334	as environmental benefits, will increase (Zhang et al., 2016). However, the technology
335	adoption rate is significantly constrained by small farm size and a large number of
336	smallholders (Lybbert and Sumner, 2010; Long et al., 2016). Taking China as an
337	example, where smallholder farms dominated, water-saving technologies such as drip
338	and sprinkler irrigation have been available for many years, but are still not widely
339	applied (Fig. S3). Therefore, it is insufficient to only emphasize the implementation of
340	BMPs, while not considering the role of farm size (Wang et al., 2017). Although
341	government agencies have promoted land consolidation to increase farm size for
342	decades, so far only a little progress has been made because of substantial transaction
343	costs and policies distortion in China (Tan et al., 2006; Wu et al., 2018). Achieving

344	sustainable N management in agriculture and environment is quite difficult in cases
345	where small-scale farming is the dominant form of organization, despite policies
346	designed to reform the agricultural sector, such as increasing market access through
347	online platforms or subsidizing small farmers to improve their welfare (Levi et al.,
348	2020). Thus, promoting an effective increase in farm size, thereby increasing
349	agricultural productivity and achieving more sustainable N management is of great
350	significance. It is worth noting that there are also some negative effects of large-scale
351	farming including biodiversity loss, soil erosion and nutrient loss, typically in hilly
352	areas (Marcacci et al., 2020; Li et al., 2020a; Li et al., 2020b). The risk of large-scale
353	farms facing would increase when tackling market fluctuations, which may exert
354	negative pressure on the economy (Ritchie and Ristau, 1986; Levins and Cochrane,
355	1996). Given business considerations, farmers may raise the rate of N fertilizer
356	application when dealing with climate change (Houser and Stuart, 2019).
357	Accordingly, farm size should be improved appropriately based on local natural and
358	socioeconomic conditions. These negative effects need to be taken into consideration
359	when implementing large-scale farming to maximize its advantage for agricultural
360	and environmental sustainability.
361	

362 **3.4 Interactions between economic development, farm size and other**

363 socioeconomic barriers for agricultural and environmental sustainability

364 Countries with high level of economic development usually tend to develop large

365 scale-farming (Adamopoulos, 2010; Lesiv et al., 2018). More precisely, the average

366	farm size generally increases in line with PGDP. NUE accordingly substantially
367	improves in a well-developed economy with large-scale farming such for instance
368	observed in the USA. However, this does not apply to all countries. China's rapidly
369	developing economy in recent years has not resulted in major improvements in its
370	average farm size (Wu et al., 2018). As a result, NUE in China has remained at a low
371	level for a long time. It can be seen that the interactions between economic
372	development and farm size may have different effects on NUE at the regional scale.
373	Besides, farm size affects NUE not only through technology adoption, but as
374	well through an increase in manure recycling based on the coupling of crop planting
375	and livestock (Jin et al., 2020). Unrecycled manure in livestock systems is normally
376	processed by open-air composting and then produces a large amount of NH_3
377	volatilization and N losses, leading to air pollution and affecting water quality through
378	atmospheric deposition (Ju et al., 2017). If livestock manure is recycled to cropland, it
379	contributes to increasing NUE and reducing N losses to ecosystems (Xia et al., 2017).
380	The major challenge for achieving this lies in coordinating the spatial relationship
381	between livestock and crop systems at a regional scale (Zhang et al., 2019). This
382	needs to be based on large-scale operations, otherwise substantial socioeconomic and
383	transportation costs will be incurred by a large number of smallholder farms (van
384	Grinsven et al., 2018). Besides, small-scale crop-livestock systems would be with
385	more greenhouse gas emissions (Ortiz-Gonzalo et al., 2017). Consequently, small-
386	scale farming hinders the recycling of manure and the improvement of NUE, then
387	damaging the environment (Jin et al., 2020).

388 Considering economic development and international trade, we found developed countries generally have high agricultural N productivity (Fig. 1 and S1), not only 389 390 meeting domestic demand, but also exporting through international trade, for example the USA and European countries (Fig. S4). Generally, these countries are not 391 392 agriculture-based economies, attaching much importance to food security with more 393 cereal domestic production but fewer imports (Fig. S4f). For developing countries in Asia, except China, the situation is different. Large production of vegetables and fruit 394 for export makes up a significant part of their national economy. In contrast, cereal 395 396 production output in China has rapidly increased in recent years, while imports have increased at the same time, accompanied by a large production volume of vegetables, 397 398 fruit and livestock. A varied dependence on international trade mainly occurs due to 399 different economic development levels, affecting the domestic crop mix (Sun et al., 2018). Although crop cultivation and livestock breeding are strongly based on local 400 environmental conditions, the interaction between economic development and 401 402 international trade also affects crop mix, hence leading to NUE differences across the world (Zhang et al., 2015). 403

Policy support also plays a critical role for N sustainable management. Relying on farm-level BMPs only has not made a major difference and such approaches alone are unlikely to achieve sustainable N management (Kanter and Searchinger, 2018). In countries with N use close to optimum levels, governments are continuously seeking a balance with farmers to promote sustainable development (Fig. 5). Farmers naturally pursue strategies aiming at maximizing individual profits, while governments aim to

410	balance environmental, resource efficiency and sustainability objectives. Effective
411	governance and policies are key to achieving N sustainable management (Andrijevic
412	et al., 2020). Thus, promoting BMPs needs to be underpinned by policy interventions,
413	regulation, and investment (Kanter and Searchinger, 2018; Pretty et al., 2018).
414	Besides, considering all stakeholders in the agricultural food production and
415	consumption chain, including fertilizer manufacturers, farmers, agricultural
416	consultants, processors, traders, retailers, consumers is vital for governments to make
417	progress towards sustainable development (Kanter et al., 2020). Such integrated
418	approaches will specifically benefit countries that have not reached optimal N use
419	level and help to overcome socioeconomic barriers and achieve N sustainable
420	management.

422 **4.** Conclusion

This paper provides a comprehensive and integrated assessment of the socioeconomic 423 barriers which need to be overcome to achieve sustainable N management in 424 425 agriculture and the environment. Our analysis highlights that economic development and farm size have a substantial influence on agricultural and environmental 426 sustainability. Meanwhile, it also underlines their interactions with international trade 427 on crop mix, crop and livestock systems on manure recycle, and related policies in the 428 sustainable development of agriculture. A better understanding of the role of socio-429 economic barriers to agricultural and environmental N management can provide 430 431 opportunities to achieve sustainability, especially for developing countries where soil

432	N mining or over-use of chemical fertilizers is prevalent. Robust evidence discussed
433	in this study suggests that overcoming socioeconomic barriers is critical to promote
434	the development of sustainable agriculture and the environment. Future research
435	needs to focus on a detailed quantification of the costs and benefits to identify feasible
436	pathways to overcome these barriers and achieve progress towards the sustainable
437	development goals.
438	
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441	
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Fig. 1 Spatial variations in nitrogen (N) fertilizer input and cereal yield across
different countries in 2017. N fertilizer (grey scale) depicts total N use (kilograms)
from all chemical fertilizer products divided by the harvested area (hectare). Rice milled
equivalence is used for cereal yield representing agricultural productivity levels.



Fig. 2 N use efficiency (NUE) historical changes across different regions. LA, Latin 659 America; MENA, Middle East and North Africa; SSA, Sub-Saharan Africa; OA, Other 660 Asian countries; NA, North America; UK, United Kingdom; USA, United States of 661 662 America. Panels (a) and (b) show NUE in different regions across the world; (c) and (d) show NUE in countries before and past the Environmental Kuznets Curve (EKC) peak, 663 respectively. In panel (c), values for Israel are shown on the secondary axis, all other 664 665 countries refer to the primary axis. Similarly, values for the USA in panel (d) are shown on the secondary axis, all other countries refer to the primary axis. 666





Fig. 3 NUE changes with economic development across different countries. Green
circles depict countries after the EKC peak; blue circles countries before the EKC peak.
PGDP represents the gross domestic product per capita (US dollars in the corresponding
year) in each country. The detailed regression analysis of N input and NUE with PGDP
is described in Table 1.





Fig. 4 Farm size and NUE in different countries. (a) AP, BP and TP are countries 676 after (AP), before the EKC peak (BP) and around the turning point of EKC (TP), 677 respectively. Other refers to countries except those explicitly labeled, namely with an 678 insignificant relationship of EKC. Normally, the EKC cannot be well evaluated in 679 680 these countries yet owing to the limited change in the country's PGDP (Zhang et al., 2015). Farm size data in this panel is from year 2010. The vertical line in the middle 681 682 is the mean error bars showing 97% percentiles. And the extremes over this error line have been removed. The upper, lower and middle lines of the rectangle are shown 683 values on 75%, 25% and 50% percentiles, respectively. The " \times " represents the 684 average. (b) and (c) is the relationship between NUE and farm size in countries before 685 the EKC peak and after the EKC peak, respectively. The effect of crop type has been 686 controlled in panel (b) to show the net effects between farm size and NUE. Average 687 farm size has been log-transformed on the X-axis of the two panels. Details of 688 regression analysis are in Table S4. The bubble size of each data point in (b) and (c) is 689 proportional to the gross domestic product per capita (US dollars in the year) in each 690 country with 56, 965 dollars of USA as a reference. We use data from 1960 to 2010 in 691 panels (b) and (c). 692



Fig. 5 The trade-off between government and farmers for sustainable N use in 694 agriculture. Farmers and governments have different goals in social development, 695 namely sustainable development and individual interests respectively, leading to both 696 697 in a continuous trade-off. Regulation, investment or policy intervention are normally 698 proposed by governments. Meanwhile, the corresponding incentives such as taxes or subsidies are received by farmers. Nowadays, farmers' interests weigh much more in 699 most regions around the world. Thus, fully using platforms such as large-scale farming 700 during trade-off will be a critical path for agricultural N sustainability. 701

	Without the quadratic term of PGDP			With the quadratic term of PGDP		
	NUE in AP	NUE in	NUE using	NUE in AP	NUE in	NUE using
	group	Other group	all sample	group	Other group	all sample
Ln PGDP	0.05***	-0.01***	0.05***	-0.09***	0.04***	-0.02**
Ln PGDP ²				0.01***	-0.03***	0.002^{***}
Crop type	-0.53***	-0.21***	-0.24***	-0.43***	-0.20***	-0.25***
Country	Yes	Yes	Yes	Yes	Yes	Yes
Ν	1323	6103	7426	1323	6103	7426
Adjust R ²	0.75	0.79	0.78	0.77	0.79	0.78

703 Table 1 Regression analysis results of NUE with economic development

*p < 0.05, **p < 0.01, and ***p < 0.001. The country group refers to the different 704 705 group data used in regression analyses. AP refers to countries after the EKC peak. "Other" means other countries except for countries after the EKC peak. Ln PGDP is 706 the log-transformed value of gross domestic product per capita (US dollars in the 707 corresponding year) representing the economic development of each country. Crop 708 type refers to the fraction of the harvested area for fruits and vegetables. "Yes" for 709 variable of country indicates controlling for the fixed effect of each country when 710 conducting the regression analysis. The results indicate that in countries which have 711 progressed beyond the EKC peak economic development substantially promotes 712 NUE, while in other countries NUE decreases with economic development. 713