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An updated strategic research agenda for the integration of radioecology in the European radiation protection research

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An updated strategic research agenda for the integration of radioecology in the European radiation protection research

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5 Abstract

6 The ALLIANCE Strategic Research Agenda (SRA) for radioecology is a living document that defines a long-term 7 vision (20 years) of the needs for, and implementation of, research in radioecology in Europe. The initial SRA, 8 published in 2012, included consultation with a wide range of stakeholders (Hinton et al., 2013). This revised 9 version is an update of the research strategy for identified research challenges, and includes a strategy to maintain 10 and develop the associated required capacities for workforce (education and training) and research infrastructures 11 and capabilities. Beyond radioecology, this SRA update constitutes a contribution to the implementation of a Joint 12 Roadmap for radiation protection research in Europe (CONCERT, 2019a). This roadmap, established under the 13 H2020 European Joint Programme CONCERT, provides a common and shared vision for radiation protection 14 research, priority areas and strategic objectives for collaboration within a European radiation protection research 15 programme to 2030 and beyond. Considering the advances made since the first SRA, this updated version presents 16 research challenges and priorities including identified scientific issues that, when successfully resolved, have the 17 potential to impact substantially and strengthen the system and/or practice of the overall radiation protection (game 18 changers) in radioecology with regard to their integration into the global vision of European research in radiation 19 protection. An additional aim of this paper is to encourage contribution from research communities, end users, 20 decision makers and other stakeholders in the evaluation, further advancement and accomplishment of the 21 identified priorities.

22

23 **Keywords**

- Strategic Research Agenda for radioecology
- **Environmental exposure to radionuclides**
- **Radiation protection of the environment**
- Integration of radiation protection research
- **Education and Training**
- 29 Infrastructures

Research in radioecology: societal and technological drivers

Radioecology is a branch of environmental science devoted to studying the fate of radioactive substances in the 32 33 environment, the environmental exposure of humans and wildlife populations, and their consequences on 34 ecosystems. Its field of research is broad and multidisciplinary in nature, and embraces basic science to form the 35 foundation for environmental risk assessment and management. This includes the risks to human health, ecosystem 36 health and protection of biodiversity, and the development of prevention and mitigation strategies to reduce 37 exposure. Radioecology emerged as a science in the late 1940s and 50s in response to concerns about releases 38 from nuclear weapons production facilities and radioactive fallout from the use and testing of nuclear weapons. In 39 subsequent decades radioecology further developed along with the increased use of nuclear power for civil 40 purposes. Following the Chernobyl accident in 1986 European research in radioecology expanded, but was faced 41 with a substantial decrease in funding at the start of the 21st century. The accident at the Fukushima Daïchi nuclear 42 power plant, in 2011, highlighted the limitations in experimental data and in the robustness of models to predict 43 the transfer of radionuclides in the environment and hence the human food chain (Raskob et al. 2018; Beresford 44 et al. 2020a) as well as the scarcity of qualified personnel.

45 Technological developments in the nuclear and non-nuclear fields may impact on the exposure of ecosystems, 46 wildlife and humans in particular. These include for example developments in decommissioning activities and 47 long-term nuclear waste disposal, expansion of nuclear power in many countries (as part of the low-carbon 48 transformation of economies worldwide). They also include hazards associated with naturally occurring 49 radioactive materials (NORM) e.g. from mining and process industries, and the increasing use of medical 50 radioisotopes. Simultaneously, there is a growing awareness among the public on the importance of global quality 51 of the environment and its biodiversity. Furthermore, human and ecosystem health are increasingly recognised as 52 strongly interconnected and need to be in balance with economic and social activities (United Nations, 2015). 53 Research in radioecology is needed not only as a goal in itself, but also to maintain credibility in human health and 54 ecological risk assessment and ensure public trust. The main drivers that demand for continued and innovative 55 research in radioecology can be summarised in following three points.

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59 The need for scientific evidence stems from the fact that present models used in risk assessment are still subject to 60 major uncertainties and sometimes even lack predictive power to demonstrate the (long-term) impact from major 61 radiological events (Garnier-Laplace et al., 2018). The divergent scientific opinions on the effects on human health 62 and wildlife in the Chernobyl exclusion zone are a typical example on this issue and do little good to public 63 confidence (Beresford et al., 2020b). Further to this, recent scientific advancements in areas such as epigenetic 64 changes, bystander effects, and genomic instability and population consequences from multigenerational 65 exposures are also relevant in radioecology (Mothersill et al., 2018; Horemans et al., 2019). Radioecology must 66 capitalise on the rapid advances in these scientific areas to help develop mechanistic explanations and early

^{1.} To provide independent scientific evidence and practical assessments to address public concerns about radiological hazards and the interconnection between human health and the environment.

67 warning biomarkers. Finally, addressing public concerns requires more realistic, site-specific dose assessment 68 tailored to the exposure conditions of the public or wildlife that is at risk. This implies further advancement of 69 existing assessment models but also the need to improve risk communication among stakeholders on uncertainties.

70 2. To support evolution of policy making, international guidance and harmonisation.

71 A growing demand from the public for the protection and well-being of wildlife, ecosystems and the environment 72 as a whole is resulting in regulations directed to the protection of the environment and everything within. This also 73 includes the legislative framework for radiation protection, which is moving towards the need to demonstrate the 74 protection of the environment explicitly as opposed to an assumption of protection (ICRP, 2007). For example, 75 this is seen in the latest version of the international Basic Safety Standards (BSS) (IAEA, 2011). ICRP's 76 rearrangement of its Committees in 2017 to address protection of people and the environment in an integrated 77 manner is a further indication on the importance in environmental protection at the highest scientific level. Such 78 developments must be complemented with methods and practices to demonstrate compliance with regulation and 79 international guidelines. Radioecology research is needed to contribute to such a framework of methods and 80 practices, to enable a mature regulatory framework where compliance can be demonstrated in an unambiguous 81 manner.

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3. To support new technological developments in the nuclear field, NORM and nuclear medicine.

For many of the developments involving radionuclide releases in the environment (e.g. decommissioning and nuclear waste, NORM disposal, legacy sites management, and medical uses of radioisotopes), shortcomings are prominently linked with the radionuclides concerned, some specific exposure conditions, transport and uptake routes. To address these shortcomings dedicated radioecology research is necessary.

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Within this context, prioritisation of research efforts towards answers, methods and solutions that will be of greatest utility to society is required. Addressing and prioritising radioecological research challenges must be reinforced through a strong multidisciplinary coordination with scientific disciplines that address environmental hazards (ecotoxicology, ecology, climate sciences in the context of global change and environmental sciences in general), wider radiation protection issues (radiochemistry, radiobiology, radiotoxicology, dosimetry, nuclear and radiological emergency preparedness and response), and also with social and human sciences (sociology, philosophy, economics, ethics and communication).

⁹⁵ Changing the game: research in radioecology to ⁹⁶ impact and strengthen radiation protection

97 The H2020 European Joint Programme CONCERT recently provided the opportunity to contribute to the 98 integration of research across radiation protection, through the building of a joint European research roadmap 99 (CONCERT, 2019a). Six European radiation protection research platforms contributed to this roadmap: MELODI¹ 100 - health risks from low-dose ionising radiation exposure; ALLIANCE² - radioecology; NERIS³ - nuclear and 101 radiological emergency preparedness and response; EURADOS⁴ - radiation dosimetry; EURAMED⁵ - medical 102 radiation protection; SHARE⁶ - social sciences and humanities in ionising radiation research.

- 103 The Joint Roadmap defines priority areas and strategic objectives for collaboration and provides a vision for a 104 European radiation protection research programme to 2030 and beyond (CONCERT, 2019a). It presents joint
- 105 research challenges across the radiation protection platforms, which are relevant from both societal and radiation
- 106 protection perspectives, in the context of existing and potential exposure scenarios.
- 107 The identified joint research challenges (CONCERT, 2019a) cover many disciplines, requiring collaboration of

108 different research communities in addressing targeted 'Game Changers', defined as research issues that, when

109 successfully resolved, have the potential to impact substantially and strengthen the system and/or practice

110 of radiation protection for humans and/or the environment through: 1) significantly improving the scientific

- 111 evidence base, 2) developing principles and recommendations, 3) developing standards based on
- 112 recommendations, and 4) improving practices.
- 113 Here we summarise how the updated ALLIANCE SRA for radioecology links with the joint research Challenges

and 'Game Changers' for overall radiation protection in Europe, as illustrated in Figure 1. The SRA responds to

115 the question: 'What topics, if critically addressed over the next 20 years, would significantly advance

- 116 radioecology?'.
- 117 The SRA for radioecology presents a strategic vision of what research can achieve in the future through a directed 118 effort and collaboration. Its development considers the state of the art in radioecology research and where
- appropriate allied sciences, stakeholder views, identified research needs and data gaps. The development of the
- 120 SRA is driven by the need for improvement of mechanistic understanding across radioecological research, with a
- 121 goal of improving research efficiency. By these means, we may more rapidly advance the science such that we
- 122 can provide fit-for-purpose impact/risk assessments for human and wildlife encompassing any relevant exposure
- 123 situation (i.e., planned, existing and emergency as defined by the International Commission on Radiological

124 Protection – ICRP, 2007).

¹ Multidisciplinary European Low Dose Initiative - <u>https://www.melodi-online.eu</u>

² European Radioecology Alliance - <u>https://www.er-alliance.eu</u>

³ European Platform on Preparedness for Nuclear & Radiological Emergency Response & Recovery - <u>https://www.eu-neris.net</u>

⁴ European Radiation Dosimetry Group - <u>https://eurados.sckcen.be/</u>

⁵ European Alliance for Medical Radiation Protection Research - <u>https://www.euramed.eu/</u>

⁶ Social Sciences and Humanities in Radiation Research - <u>https://www.ssh-share.eu/</u>

The SRA has three research Challenges which prioritise the major objectives that radioecology should complete and provides the key research lines deemed necessary to accomplish these. The Challenges refer to the three interlinked steps of radiological environmental impact and risk assessments:

- i. the determination of the exposure of humans and wildlife to radioactive substances (Challenge One);
- 129 ii. the determination of ecological effects under realistic exposure conditions (Challenge Two);
- iii. the characterisation of the risk with its associated uncertainties, including the evaluation of risk
 management options for both humans and wildlife (Challenge Three).
- 132 Implementation of the SRA, and the future of radioecology, relies upon adequate research infrastructures and
- capabilities (qualified personnel and financial support for the maintenance and development of observatory sites,
 facilities, equipment, methods, databases and models), and our ability to attract, recruit and retain new talents to
- 135 the discipline. The two final challenges within the SRA, complementary to the research ones, present a strategic
- 136 vision for Education & Training (E&T) and Infrastructures & Capabilities in radioecology. Implementation of the
- 137 E&T aspects of our SRA will also ensure the qualification of a continued group of professionals who have the
- 138 skills to meet the future needs of society, regulators, industry and other stakeholders.

Scientific Challenge One: To Predict Human and Wildlife Exposure in a Robust Way by Quantifying Key Processes that Influence Radionuclide Transfers and Exposure

One of the fundamentals of radioecology is to understand and be able to predict the transfer of radionuclides within environmental compartments, in order to estimate the exposure of humans and wildlife. This is needed for a wide range of sources, radionuclides and release scenarios, exposure situations and assessment contexts in atmospheric, terrestrial (agricultural, semi-natural, natural, urban) and aquatic (marine, freshwater, brackish water) environments.

148 The key processes that govern radionuclide behaviour and transfers through environmental compartments, and hence resulting exposures are to date not always well understood and in some instances, we lack data to 149 150 parameterise models. This leads to models that have an incomplete, or potentially inaccurate, representation of the system or scenario under assessment. Whilst scientific knowledge is gradually being accrued through on-going 151 152 improvements in our understanding of the underlying processes, the challenge faced by radioecologists is to incorporate this knowledge into models capable of representing the behaviour of the radionuclides in a more 153 154 realistic way. By making models more realistic and process-based, we expect: (i) a significant reduction in model uncertainty; (ii) a better quantification of environmental variability; (iii) identification of the most influential 155 156 parameters; and of parameters/factors contributing the most to the overall uncertainties, (iv) improved modelling tools capable of predicting radionuclide migration overtime and subsequent exposure to humans and wildlife under 157 a variety of conditions, thereby enhancing predictive power and the robustness of both human and wildlife 158 159 assessments of exposure to ionising radiation, and; (v) to be able to provide scientifically justified safety 160 assessments for hypothetical future situations that need to take into account biogeochemical cycling of 161 radionuclides over large time scales, changing climate conditions, and changing landscapes.

162 Our strategic vision is that over the next 20 years radioecology will have achieved a thorough mechanistic

163 conceptualisation of radionuclide transfer processes within major ecosystems (terrestrial, aquatic, urban) for a

164 wide range of source terms, release and migration scenarios and exposure situations, where relevant and needed,

and be able to accurately predict exposure to humans and wildlife by incorporating a more profound understanding

166 of environmental processes and assure that fit-for-purpose process-based models based on scientific modelling of

167 *the radioecological mechanisms will have found a way into future assessment tools.*

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- 170 The major aim under this Challenge is to develop mechanistic 'process-based' models of environmental
- radionuclide transfer and exposure to substantially improve human and wildlife dose and impact assessment by
- replacing/augmenting the empirical ratio-based approach which underpins most existing radioecological models.
- 173 The priority research identified contributes to Game Changers F.1 (robust prediction of food chain contamination),
- 174 F.2 (key processes influencing radionuclide behaviour), G.1 (application of AI and big data) and G.2 (further
- development of risk assessment for novel threats and accident scenarios) (Figure 1). Here we define process-based models as representing and simulating physiological and biogeochemical processes and their interactions with the
- abiotic environment by using functional relationships (after Larocque, 2016). Process-based models should be
- 177 autorite environment of asing functional following (after Eurocque, 2010). Theees based models should be
- more generically applicable than ratio-based models as they should be parameterised in such a way as to take into
- account the important factors controlling radionuclide behaviour (e.g. Almahayni et al. 2019; Smith et al. 2000).
- 180 The SRA sets out a plan of how we will achieve this overall goal for Challenge One through the research lines 181 described below.
- 1) Identify and mathematically represent key processes that make significant contributions to the environmental
 transfers of radionuclides and resultant exposures of humans and wildlife
- 184 Criteria will be developed to identify key processes that have a significant impact on radionuclide transfers in 185 atmospheric, terrestrial, aquatic and built-up (e.g. urban) environments. Amongst the model features considered will be source-term-specific release scenarios, spatial and temporal dynamics in source term-environment 186 187 interfaces, migration and cycling pathways in specific ecosystems, and radionuclide uptake, accumulation, 188 redistribution and depuration by organisms. One of our goals is to identify the key processes, based on fundamental 189 physical, biogeochemical and ecological principles that govern the transfer of radionuclides within major 190 ecosystems types (e.g., agricultural, grasslands, coniferous forests, freshwater lakes and rivers, marine systems, 191 urban environments) and for different contexts (e.g. nuclear or NORM related industrial environments, waste 192 disposal environments).

193 2) Acquire the data necessary for parameterisation of the key processes controlling the transfer of radionuclides

- 194 Major data collection activities (such the IAEA handbooks of radioecological transfer parameters) have identified 195 significant data gaps and limitations for many of the empirical parameters which underpin dose assessment models 196 for humans and wildlife. The wide range of radionuclides, human foodstuff and species of wildlife means that, 197 pragmatically, we may never be in the position of having empirical data for everything. There is a need to consider 198 alternative approaches to address this lack of data for model parameterisation in the most robust manner possible 199 (rather than relying on highly conservative judgment to avoid analysing the problem in more depth, as is often the 200 case currently). Phylogeny (use of 'common ancestry' to categorise transfer data) and allometry (mass 201 dependence) have been suggested as approaches to extrapolate data across species (Beresford et al. 2016)). Initial 202 testing has shown that these techniques are promising but need further development (e.g. Beresford et al. 2020c). 203 Bayesian statistics allow a low number of empirical observations to be supported by inferences from more 204 comprehensive, larger datasets (Brown et al., 2016). The data for model parameterisation will require dedicated 205 laboratory-based work and field studies, as well as on-going reviews of published information from the wider 206 scientific community. Long-term data series obtained along routine surveillance programs can also provide
- 207 information for transfer modelling (Brimo et al., 2019).

3) Develop process-based transfer and exposure models that incorporate physical, chemical and biological
 interactions and associated kinetics, and enable predictions to be made spatially and temporally

210 Process-based radioecological modelling reduces model conceptual uncertainty and can for instance reduce the 211 uncertainty of model predictions, leading to a greater confidence in the results. For instance, assessments of the 212 globally-circulating radionuclides ¹⁴C and ³H were greatly improved by including the influence of stable carbon, 213 nitrogen and hydrogen cycles in radionuclide transfers (e.g., Schell et al., 1974). More recent examples are soil-214 plant system process-based models for modelling Cs and Sr uptake and the behaviour of radioactive particles 215 (Beresford et al. 2020d). Process based models could be developed and applied to a wide range of sources encompassing existing (e.g. uranium mining and milling sites, NORM sites, post-accident situations), planned 216 217 (e.g., new build, (geological) waste disposal, NORM involving industries, medical radioisotope and 218 radiopharmaceuticals production facilities) and emergency (accident, incident, malevolent acts) exposure 219 situations. The developed process-based models will begin to form part of the next generation of assessment tools 220 and will contribute to addressing the need for an integrated approach to human and wildlife exposure assessment 221 (Challenge Three).

222 There is a need to assess wildlife exposure more realistically by considering spatial as well as temporal variability 223 in for instance, habitat utilisation, contaminant densities and interactions between organisms, all of which impact 224 animal movement and hence exposure in heterogeneously contaminated environments. Recent studies in which 225 GPS units and dosimeters were attached to free ranging animals show the potential impact of not taking these 226 factors into account in assessments (Aramrun et al., 2019; Hinton et al., 2020). Advances in this area would have 227 synergies with population modelling approaches (Alonzo et al., 2008; Vives i Batlle et al., 2012) being developed 228 to better predict ecosystem level effects (links with Challenge Two). Wildlife dosimetry is also in need of some 229 advancements (e.g. Stark et al., 2017). Current wildlife dosimetry models are simplistic and generally describe 230 organisms as single ellipsoid forms that are homogeneous in composition and contamination. We should evaluate, 231 in connection with Challenge Two on effects assessment, how important it is to incorporate radionuclide-specific 232 heterogeneous distributions within the body and microdosimetry measurement to be able to account for differences 233 in sensitivity among various organs and to better assess the dose-response relationships in particular situations for

234 improved future predictions.

4) Represent radionuclide transfer and exposure at a landscape or large geographic scale with an indication of
 the associated uncertainty

The objective of this research line is to improve the current status by mapping radionuclide transfer and exposure at the European or global scale based on thematic maps, including spatial and temporal variability, using the newly developed process-based models. Since geographical distributions of radionuclides tend to be highly heterogeneous, a detailed understanding is needed of radionuclide transfer processes at multiple scales, such that transfer can be mapped at the landscape level. Within this research line we intend to design and implement a userfriendly and state-of-the-art interface, facilitating mapping of radionuclide transfer and exposure at a landscape level to identify sensitive environmental compartments/areas.

Scientific Challenge Two: To Determine Ecological Consequences under Realistic Exposure Conditions

The regulatory requirements for the radiation protection of wildlife has shifted during the last two decades from 246 247 an implicit to an explicit requirement to be able to demonstrate an appropriate radiological environmental protection. The IAEA's Fundamental Safety Principles (IAEA, 2006), the revised ICRP Recommendations (ICRP, 248 249 2007), the revised versions of the international Basic Safety Standards (BSS) (IAEA, 2011) and to a lesser extent, the Euratom BSS (European Commission, 2013) promote developing guidance on wildlife radiological risk 250 251 assessments. As a consequence of these, there is a stringent need for ecological protection criteria (dose criteria, 252 benchmark or reference values) to optimize radiological protection of the environment in various environmental 253 exposure situations (Real and Garnier-Laplace, 2020). However, contrary to the radiation protection of human 254 populations, there is still no unified approach, nor consensus on the effects of radiation on the ecosystems. This 255 prevents the emergence of consensual approaches and criteria applicable for radiation protection of the 256 environment.

257 Over the last 20 years, international efforts have focused on data and methodologies to develop Ecological Risk 258 Assessment (ERA) approaches to assess the potential impact of radiation on wildlife (e.g. the ERICA integrated 259 approach (Larsson, 2008)). Whilst the developed ERA approaches are a substantial advancement in radioecology, a lack of sufficient knowledge prevents current ERA analyses from fully accounting for the realistic environmental 260 261 conditions and radiation level that organisms are exposed to. Environmental relevant exposure scenarios for which knowledge gaps still exist include (i) different exposures from external irradiation and internal contamination, (ii) 262 263 variable dose rates in time, (iii) dose deposit heterogeneity in space (from molecular targets up to individuals and 264 ecosystems), (iv) multi-contaminant scenarios. Likewise, the knowledge of the effects of ionizing radiation on 265 wildlife species is very partial, and does not allow a robust description of (i) species variations in radiation sensitivity as a function of their life-history traits and habitats, and (ii) radiation effects on communities and 266 267 ecosystems features, as illustrated by the scientific disagreement on the actual extent of the radiation effects on 268 ecosystems in contaminated areas (Strand et al., 2017; Beresford et al., 2020b). This controversy challenges published ecological protection criteria and guidance for radiological exposures (UNSCEAR, 2008; ICRP, 2008; 269

Anderson et al., 2009; Garnier-Laplace et al., 2010; ICRP, 2014) as well as the whole radiation protection system.

Such knowledge gaps are still accounted for via extrapolation (e.g. inference of effects at one level from wellknown effects at another level of biological organisation) and the use of assessment factors (or safety factors) which, while ensuring sufficient conservatism in low tier (screening level) risk assessments, increase the associated uncertainties (see Challenge Three).

- 275 Our strategic vision is that over the next 20 years radioecology will have gained a thorough mechanistic
- 276 understanding of the processes inducing radiation effects at different levels of biological organisation, including
- the consequences on ecosystem integrity, and be able to accurately describe and predict effects under the realistic
- 278 conditions in which organisms are actually exposed.
- The major aim under this Challenge is to identify and link the key processes that drive the impact of radiation in individuals, populations and ecosystems level at environmental relevant exposure situations (including existing

contaminated areas). The expected benefit for the ecological risk assessment approaches will be to bring
 consensual ecological protection criteria applicable in various environmental exposure situations,

283 Studies will have to include an appropriate combination of laboratory studies and field studies, statistical data 284 treatment and/or mathematical modelling. Common to all five research lines outlined below and in connection with 285 challenge one, there is a crucial need for an improved dosimetric assessment to reduce uncertainty and enhance robustness of dose estimates. Additionally, radioecology will need to benefit from and collaborate across different 286 287 disciplines such as ecology and ecotoxicology, stress ecology (Van Straalen, 2003) and the other European radiation protection research disciplines such as radiobiology (Mothersill et al., 2020). The priority research 288 identified is directly linked to the Joint Roadmap issues on the health effects of radiation and the concept of dose 289 290 (Figure 1) as identified here further.

291 292

1. Mechanistically understand how processes link radiation induced effects in wildlife from molecular to individual levels of biological complexity

293 As identified above considerable knowledge gaps on the effects induced by radiation still exist. This research line 294 aims at identifying key molecular/cellular and individual characteristics driving radiation induced effects at the 295 individual level, thereby taking advantage of advanced analytical methods from molecular biology for enhancing 296 our mechanistic understanding of radiation induced responses at the sub-cellular levels and their consequences to 297 individuals. This research line is shared between human and other organisms (Mothersill et al., 2018). Adverse 298 Outcome Pathway (AOP) (Groh et al., 2015) and coupled Biokinetics/Dynamic Energy Budget (DEB) approaches 299 can aid in understanding the metabolic mode of actions at the individual level (Kooijman, 2000). In the long term, the development of an integrative Systems Biology approach, through the organization of mechanistic 300 301 toxicological data would help in better linkages of initial perturbation of a biological system by ionising radiation 302 to the negative impacts at the individual or population level (Chauhan et al., 2021).

303 This research line shares many issues with the understanding and quantification of the human health effects of 304 radiation exposure. It will also gain from the improvement of the concept of dose quantities, through refining our 305 understanding of the physical interaction between radiation and matter (Game Changer B.1) and quantifying 306 correlations between track structure and radiation damage (Game Changer B.2) for the dose calculation of 307 inhomogeneous distribution of irradiation agents such as short-range α - and β - emitters in the case of internal 308 contamination. Progress in fundamental understanding of the concepts of dose quantities' (i.e. Game Changers B.1 309 and B.2) would potentially help radioecology in the identification and validation of biomarkers of exposure and 310 effects that are relevant for effects at the population level.

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2. Understand what causes intra-species and inter-species differences in radiosensitivity (i.e. among cell types, tissues, life stages, among contrasted life histories, influence of ecological characteristics including habitats, behaviour, feeding regime...)

Even though the fundamental mechanisms that cause radiation damage seem universal, individual responses to radiation exposure vary tremendously, depending on radiation type and duration, cell type; life stage, species and level of biological organisation (UNSCEAR, 2008). This research line aims at highlighting the key drivers for intra- and inter-species radiosensitivity differences and will strongly benefit from and combined with the first one of this Challenge. This research line echoes the more general concern in radiation protection on the characterisation and quantification of variation in response between population sub-groups/individuals because of genetic factors, sex, co-morbidities, life history and environmental factors (Game Changer **A.3**). Knowledge on the range of variation in susceptibility to radiation effects in populations would be informative for the development of the system of radiation protection.

323 3. In a broader exposure context, understand the interactions between ionising radiation effects and other 324 co-stressors

325 A shared vision with the Joint Roadmap is that a better understanding of the mechanisms involved in the long-326 term effects of ionising radiation may be integrated with mechanisms resulting from the exposure to environmental 327 stressors, including the combined exposures with stable toxic substances (Game Changer A.3). Studying a 328 contaminant in isolation is necessary and provides critical information on the underlying mechanism resulting in 329 detectable effects and can be used to test the specificity of biomarkers but cannot predict possible interactions 330 among the many stressors to which organisms are exposed. In the longer term, an integrative protective system 331 should cover realistic multi-exposure scenarios. Research on the impact of multi-exposure scenarios will gain considerable from the outcome of the first two research lines within this Challenge two as it is expected that this 332 333 will make it possible to better mechanistically understand the combined effects of ionising radiation and other 334 stressors.

More widely, new approaches adopted by environmental sciences in general, and ecotoxicology and ecology in 335 336 particular, emphasise that to properly determine the effects from any contaminant we must address the realistic 337 environmental conditions in which organisms are actually exposed. Realistic environmental conditions incorporate 338 natural abiotic factors (e.g., climate change, temperature, flooding events, snow and ice, air quality) as well as 339 biotic factors (e.g., physiological and life-history status of organisms; ecological processes such as competition, 340 predation, and food availability). Adding this realism will aid in developing integrated exposure assessment 341 approaches including the development of proper tools for the dose calculation for wildlife species that encompass the dynamics over time and space during the entire life cycle of organisms (links with Challenge One). 342

The last two research lines addressing this ALLIANCE Challenge are related to the understanding of radiationrelated effects at ecologically-relevant levels:

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4. In a broader ecological context, understand the mechanisms of underlying multi-generational responses to long-term ecologically relevant exposures (e.g., maternal effects, hereditary effects, adaptive responses, genomic instability, and epigenetic processes).

348 A strong connection with evolutionary ecology is needed to study adaptive responses and modulation of effects at 349 a multi-generation scale following exposures to radiation. Understanding long-term effects of radiation on the 350 phenotypic and genetic characteristics of the population is crucial to assess the risk of population extinction and 351 its consequence for the maintenance of both genetic biodiversity and species biodiversity. This is true whatever 352 the radiation type and exposure pathways. The mechanisms involved in organism responses to chronic radiation 353 exposure, both within and between generations, are the subject of an active debate in the scientific literature (e.g. 354 Boubriak et al., 2016; Horemans et al., 2019, Møller and Mousseau, 2016; Goussen et al 2015) and are still far from 355 conclusive in particular when it comes to environmental relevant settings.

To support the understanding and prediction of the evolutionary response of populations chronically exposed to ionising radiation there is a need to (i) increase knowledge on key processes driving radiation-induced changes in genomic stability e.g. coming from changes DNA damage, mutations or changes in epigenetic marks; (ii) distinguish between effects of chronic exposure of populations such as those currently living in Chernobyl/Fukushima and residual impact of historical exposures on today's populations/ecosystems; (iii) identify key factors determining the vast variation in wildlife populations' sensitivity to radiation; and (iv) identify and validate biomarkers of exposure and effects that are relevant for effects at the population level.

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5. Understand how radiation effects combine in a broader ecological context at higher levels of biological organisation (trophic interactions, indirect effects at the community level, and consequences for ecosystem functioning)

In radioecology, the importance of an ecosystem approach has been emphasised many times over the last decade. Several publications and international workshops have led to a number of recommendations and consensus statements (Bradshaw et al., 2014; Bréchignac et al., 2016; Mothersill et al., 2018, 2019; Haanes et a., 2020). In relation to these issues, resolving the controversy with regard to chronic exposure effects on wildlife reported in the Chernobyl and Fukushima exclusion zones is the priority Game Changer (Game Changer C.1). Resolving this controversy would have a significant impact on the confidence and credibility of radiation protection of the environment (e.g., robustness of 'no-effect' benchmark dose-rates).

373 If this research demonstrates that the ecosystem functioning processes are more sensitive to radiation than 374 anticipated from current understanding of effects at the population level, then the robustness of current risk assessments that in effect rely only on interpretation of population-effect relevant data is highly questionable. On 375 376 the other hand, if it is shown that the functional or structural redundancy of the ecosystems brings greater 377 robustness against the effects of radiation, the conservatism of the current assessments would be confirmed. This 378 is why the determination of the effects of radiation on ecosystem functioning (Game Changer C.2) is the long term priority for this research challenge. This involves using the combination of tailored experimental studies and 379 380 population modelling to explore the potential population level consequences of ionising radiation in the context of 381 ecological factors such as resource availability, migration, spatial heterogeneity and the impact of historical doses. 382 One operational outcome, directly relevant to radioprotection of flora and fauna, will be to establish sound 383 scientifically-based ecological protection criteria, thereby underpinning regulations and ensuring that ecosystems 384 and their sub-organisational levels are protected.

Scientific Challenge Three: To Improve Human and Wildlife Protection by Integrating Radioecology

The management of and the protection from risks that the presence of radionuclides in the environment may pose 387 388 to human health and wildlife can range from the minimal through ascending levels of complexity and details. Although a significant amount of valuable knowledge exists for a wide range of exposure situations, it is 389 390 fragmentary with respect to constituting an integrated strategy sufficient to deal with complex, dynamically 391 changing conditions. Linked to this issue, the research outputs from the priorities described above for the exposure 392 assessment (Challenge One) and effects analysis (Challenge Two) will need to be integrated within an efficient, 393 balanced and adaptable assessment approach in planned, existing and emergency exposure situations. Beyond, the 394 individual contaminant-medium-pathway paradigm is changing towards a more integrated view of the 395 environment as a whole. Radioecology's position relative to this paradigm shift can be best advanced by embracing 396 the concept of integration.

By constituting an integrated strategy for radioecology, we expect: (i) a comprehensive integration of the sources
of uncertainty and variability into risk characterisation; (ii) consistent assessment for both humans and wildlife

radiation protection; (iii) balanced risk assessment frameworks for ionising radiation in regard to the other threats;

400 (iv) an optimised decision-making system for radiation protection, and; (v) a better alignment of research with the

- 401 values, needs and expectations of society.
- 402 Our strategic vision is that over the next 20 years radioecology will develop the scientific foundation for the holistic
 403 integration of human and wildlife protection, as well as their associated management systems.
- Therefore, radioecology's future success, broadly defined as meeting stakeholder needs, will require integration
 in several ways and from different perspectives:
- 406 407

1. Integrate uncertainty and variability from source term characterisation, transfer modelling, exposure assessment, and effects analysis into risk characterisation

408 Challenge One of the SRA identifies that radionuclide transfer and exposure have to be assessed at multiple 409 spatial scales, while Challenge Two emphasises that effects have to be characterised not only at the individual 410 level, but also at higher levels of biological organisation and the research outputs from both exposure assessment and effects analyses will need to be integrated. For wildlife, this means that any risk assessment 411 412 at such integrated scales should simultaneously take into account: (i) variability of doses, depending on spatial 413 variability of radionuclide transfers, as well as behavioural heterogeneity among exposed species, (ii) and 414 variability in radiosensitivity among species, including gender- and life stage-dependencies. Variability of 415 doses and behavioural heterogeneity over space and time should also be taken into account in human risk characterisation. Recent results from EJP CONCERT projects (TERRITORIES and CONFIDENCE) provide 416 417 improved, structured information about parameter uncertainty, conceptual model uncertainty, scenario 418 uncertainty as well as the role of variability together with analytical, probabilistic and Bayesian methodologies 419 to quantify and (where possible) reduce these uncertainties. In light of integration, these new developments 420 provide initial steps towards fulfilling the objectives of this research line. Nonetheless, the requirement still

remains to reduce uncertainties so that risks to humans and biota can be better quantified, whatever the situation
(low, as well as high risk situations; planned, existing and emergency situations).

423 2. Integrate humans and wildlife protection frameworks

424 Over recent decades, the need was recognised for explicit demonstration of the protection of the environment from 425 the effects of radioactive contaminants, which also resulted in changes to international policies (ICRP, 2007; 426 European Commission, 2013; ICRP, 2014). Significant effort has been expended in that regard and a system of 427 environmental protection is emerging, along with the tools required to estimate exposure, evaluate risk and 428 demonstrate protection (Larsson, 2008; Brown et al., 2016; Bréchignac et al., 2016). However, in some important 429 areas the methodologies for human and wildlife risk assessments still differ, e.g. the human dosimetric system 430 accounts for the kinetics of radionuclides transfer within the body and differential sensitivity of organs to derive 431 dose conversion factors whereas the environmental system does not. This may undermine credibility by its 432 suggestion of inconsistencies causing difficulties for operators, stakeholders and regulators. A more integrated 433 assessment and management (Game Changer F.3) – both in terms of the underlying philosophy and the practical application via appropriate tools and systems - will enable radiation protection to make more balanced decisions 434 435 as it will take in the 'whole-picture' the assessments for both humans and wildlife. It also represents a more comprehensible approach when communicating to stakeholders (Game Changer H.1). 436

437

3. Integrate the risk assessment frameworks for ionising radiation and chemicals

Radionuclides and the associated risks posed to human health and wildlife populations typically occur as part of a 438 439 complex suite of co-contaminants and other stressors that may act as confounding variables, as exemplified by 440 waste streams from nuclear and non-nuclear industries, complex legacy contamination and releases as a result of 441 accidents. There is a clear and long-standing gap in our understanding of contaminant mixtures that include 442 radioactive materials. Radioecological research integrated with other disciplines (Game Changer H.1) and directed 443 towards better understanding of mixture effects (Game Changer A.3), as well as adapted risk assessment methods 444 (Game Changer F.3), will make it possible to determine whether radiation protection criteria are robust in a 445 multiple contaminant context, and aligned with the values, needs and expectations of society.

446

4. Provide a multi-criteria perspective including decision support systems for an optimised decision-making

447 In dealing with a range of actual or potential exposure situations, a gradient of integrated management approaches 448 based on multi-criteria decision analyses and the means of creatively implementing them are required (Game 449 Changers F.3 and G.1). The development of appropriate tools – Decision Support Systems (DSSs) – for best 450 implementing such approaches must occur in tandem with the development of management objectives to ensure 451 that maximum benefit is derived. The need for integrated, graded management approaches and the tools to 452 implement them in handling the entire spectrum of possible effects of exposure and ensuring the productivity and 453 societal benefit of impacted areas will be a primary driver for radioecological research in the coming decades 454 (Game Changer H.1). The events at Fukushima in Japan exemplify these problems and the existing challenges. 455 Intrinsically bound to this need is the requirement for sound, fundamental and progressive science to underpin and 456 derive maximum benefit from these efforts.

457

5. Towards better interaction of radioecology with social sciences and humanities (SSH)

- 458 Radioactive contamination can occur as a result of a range of different scenarios, disparate in character and often 459 specific in their actual or potential impacts, but commonly of great concern to the public. Societal perception of 460 the technical capacity and resources required to prevent, mitigate or remediate impacts and ensure recovery of any contaminated area after a release should take into account the disparities and specificities inherent in the exposure 461 462 scenarios, as they play a significant role in the assessment of consequences – in terms of economic considerations 463 and from a societal perspective. A continuum of effects includes societal concerns, varying degrees of economic 464 impact or loss of societal benefit, administrative disruption, health impacts or loss of life and impact on ecosystem 465 services. In addition to these impacts, the measures taken to address them may, in turn, incur societal and 466 environmental side effects. This complex interplay has been well demonstrated in the aftermaths of both the 467 Chernobyl and Fukushima accidents. Not spectacular examples, but noticeably more often present are observed in non-nuclear industries involved in NORM issues. Those examples and existing information have been taken into 468 469 consideration when developing the Joint roadmap for a better alignment of research with the values, needs and 470 expectations of society (Game Changer H.1). Such alignment should always lead to an evidence-based approach 471 to policy making, and the scientific method should be upheld in all radioecology research; in order to be useful, 472 science must be independent and impartial. In addition, it is essential to communicate the scientific basis to society
- 473 in an understandable way to increase acceptance.

474

475 Challenge for Education and Training: To Maintain 476 and Develop a Skilled Workforce in Europe and 477 Worldwide

Scientific research in radioecology and implementation of that knowledge into the radiation protection of human 478 479 health and wildlife populations requires scientists and workers with adequate competence and appropriate skills. 480 Research-based education and training (E&T) depends on radioecology being included in university programmes 481 and access to relevant infrastructures and capabilities. The EC EURAC project (2005) and the Radioecology 482 Master Programme at the Norwegian University of Life Sciences (2007) have been important steps in promoting 483 environmental radioactivity as an academic discipline under the Bologna Model⁷. The STAR project solicited stakeholder engagement (industry, regulators, academics, educators, etc.) in the development of a strategic plan 484 485 for securing the long-term sustainability of education and training in radioecology (STAR, 2015).

To internationally secure the sustainability of E&T in radioecology, potential funding mechanisms were discussed by the ALLIANCE and other relevant organisations, to maintain the 'E&T Platform' initially developed by STAR

488 (Bradshaw et al., 2013) in part these discussions are reflected in our action lines below.

489 Our strategic vision is to secure and further develop a sustainable, integrated European training and education

490 platform in radioecology that attracts top-level graduates and provides a workforce that has the necessary skills

- 491 to meet future scientific, economic and societal needs within radioecology and other nuclear and environmental
- 492 sciences.
- 493 The following 11 action lines are important in achieving this vision:
- Increasing student and teacher/researcher mobility requires sustainable funding mechanisms within radioecology. Actions such as travel grants for students and guest lecturer fees have a relatively low cost, but need to be maintained. The ALLIANCE fosters attendance of students at international radioecology conferences and placements in other laboratories by offering small supportive grants to students supervised by its members.
- Inclusion of bespoke E&T work packages in EU (and other large) funded projects with wide reaching
 outreach activities to deliver training across all levels from the public to professionals and researchers.
- Allocation of funding for PhD, post-doctoral or other early career researcher positions in EU (and other
 large) funded projects.
- 4. Exploring joint EU MSc opportunities through the Erasmus Mundus programme, as well as the inclusion of radioecology modules in BSc and MSc degrees originated from the European Universities Initiative, which are transnational alliances, funded by the Erasmus+ programme. This would enable students to obtain a degree by combining studies in several EU countries, forming transnational creating teams to address societal challenges, especially those related to Sustainable Development Goals. This would include mechanisms to increase the number of accredited courses in radioecology that are given by European universities as well as to stimulate integration within the ALLIANCE.

⁷ European Higher Education Area and Bologna Process - <u>https://ehea.info/</u>

- 5. Fostering links with other E&T programmes in nuclear and environmental sciences (e.g., radiation
 protection, emergency management, radiochemistry, ecology, ecotoxicology, environmental chemistry).
 Links with environmental sciences (e.g. via lectures on courses) should ideally be made at all educational
 levels, from schools to post graduate.
- 6. Providing courses and workshops for students, professionals and academics with both academic and
 vocational courses. This will ensure efficient use of resources and offer important networking
 opportunities for students, both across countries and disciplines, as well as with potential employees.
- 517
 7. Increasing stakeholder and employer involvement in E&T through student placements, sponsored courses
 518 or university positions, and the development of focussed intensive courses designed to meet stakeholder
 519 needs. For professional training courses, particular focus will be placed on access to state-of-the-art
 520 methods and models.
- 521 8. Development of distance learning courses (including blended learning, i.e. a mix of self-learning and 522 face-to-face sessions) (e.g. modelling, impact and risk assessment) to make courses more available to a 523 wider audience.
- 524 9. Development of novel educational materials and approaches and promoting participation in science525 festivals to bring radioecology to the wider public.
- 526 10. Offering refresher courses and seminars at relevant regional and international conferences.
- 527 11. Organising international summer schools, field training courses and courses at specialised facilities.

528 Training and a well-defined communication strategy will also be required to ensure uptake of our scientific outputs.

⁵²⁹ Challenge for Infrastructures and Capabilities: To ⁵³⁰ Maintain and Develop the Infrastructures Needed to ⁵³¹ Support Radioecology

Adequate infrastructures and capabilities are a necessary resource for state-of-the-art and excellence in radioecological research, as well as to support education and training activities in radioecology. Infrastructures and capabilities encompass the observatory sites, facilities, equipment, methods, databases and models, and also the expertise required to perform radioecological research.

- The Radioecological Observatory sites were created as a focus for co-ordinated, hypothesis driven research to help answer scientific questions of the three scientific challenges of the SRA (Muikku et al. 2018; see https://radioecology-exchange.org/content/radioecological-observatories). They are considered as field laboratories where experiments can be conducted that support greater understanding of radioecological processes, enable model development, validations and improvement and forecasting of future radioecological conditions. Observatories are a unique tool for integration among different disciplines through common studies, shared data,
- 542 and E&T activities. The concept has been successful, leading to broaden research collaborations and develop co-
- 543 supervised PhD-studentships (e.g. Beresford et al., 2020b; Kaasik et al., 2020; Lecomte-Pradines et al., 2020).
- 544 In the recent past, several EURATOM funded projects have performed activities to drive the improvement of the
- awareness and use of radioecology infrastructures in Europe. The Network of Excellence on Radioecology STAR
- 546 created an inventory of infrastructure, including databases and sample archives (STAR Deliverable 2.2). Within
- 547 EJP-CONCERT efforts were subsequently made to increase visibility of radiation protection infrastructures
- 548 including those of ALLIANCE members (see the AIR^2D^2 database⁸ and AIR^2 bulletin⁹).
- 549 The approaches used to study and evaluate the behaviour and impacts of radiation and radionuclides on the living
- world are changing. Consequently, the required infrastructures and capabilities are also changing. A robust longterm vision is essential to successfully and sustainably develop, construct and operate radioecological (and radiation protection) infrastructures and capabilities. A network of collaborating organisations will allow
- 553 maximum benefit of advanced platforms within Europe or more widely.
- 554 *Our strategic vision for the next 20 years is that radioecology will develop a sustainable, integrated network of*
- 555 infrastructures and capacities, to best meet the needs of the radioecology community, both in research and in
- 556 *education and training activities.*
- 557 The following four action lines will need to be addressed to achieve the vision:
- Identify the requirements for infrastructures and capacities and create the partnerships of excellence that
 bring together these required infrastructure and tools.
- Maintain a web-based catalogue on physical infrastructures, e-infrastructures and capabilities to ensure
 an efficient and effective sustainable integration of resources and capacities at a European level and to
 show stakeholders the radioecology capabilities available.

⁸ Access to Infrastructures for Radiation protection Research - <u>http://www.concert-infrastructures.eu/</u>

⁹ Access to AIR² bulletin - https://www.concert-h2020.eu/en/Concert_info/Access_Infrastructures/Bulletins

- Further development of the Radioecological Observatory sites (the Chernobyl Exclusion Zone, the
 Fukushima Exclusion Zone and NORM-impacted sites in Belgium and Poland are already established).
- Fromote the visibility and joint use of existing infrastructures. Encourage wider collaboration, not only
 in the field of radioecology, but also in the broader area of radiation protection and with other related
 disciplines, leading to more efficient use and further development of infrastructures.

568 **Conclusions**

The acquisition of new scientific knowledge and model optimization and development through research in radioecology is essential for protection of human health and wildlife populations from harmful effects of ionising radiation, responding to stakeholders concerns regarding the presence of radionuclides in the environment, and ensuring safe use of radioactivity from medicine to nuclear power and operation of NORM involving industries. Good science and robust models and associated assessments are important to society because over-estimation of exposures or effects could lead to unnecessary and costly restrictions or remediation; alternatively, under-

- 575 estimation of risks may result in detrimental long-term effects for humans and wildlife.
- Significant research is required to address the scientific challenges for radioecology presented above. The most effective way to provide timely and efficient solutions to these broad challenges is focused, hypothesis-driven research programmes with clear common goals and resources shared among the international radioecology community. For society to benefit significantly from radioecology in the future, a long-term, multidisciplinary and coordinated approach is needed that goes beyond national boundaries. Updating the SRA for radioecology in conjunction with the building of a Joint Roadmap for the European radiation protection research and identifying
- scientific game changers was a unique opportunity for a prioritisation of integrated research needs.
- 583 Importantly, the updated SRA for radioecology considers education and training, and the infrastructure required 584 for our research. Sustaining knowledge and educating new scientists is crucial to the viability and sustainability of 585 radioecology and is a concern expressed by stakeholders such as international organisations, regulatory bodies and 586 industry.
- It is our hope that the science-based SRA for radioecology which focusses and prioritises our collective efforts, will result in increased value and more rapid advancement of our understanding of environmental radioactivity, and in an improved ability to predict its effects on human health and the environment within reasonable uncertainties. We have evidence for future success from the joint activities conducted to address our initial SRA (e.g. Hinton et al., 2013; Garnier-Laplace et al., 2018). It is expected that further integration within the global radiation protection community and consideration and responsiveness to societal needs will maximise efficiency, completeness and societal relevance.
- The SRA is a living document that will be updated on a regular basis, considering advances and developments that affect the research needs.

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Figures caption

Figure 1. ALLIANCE Challenges and Research Lines (1.x to 3.x, blue lines) links with the Joint Roadmap

- research challenges and Game Changers for radiation protection (A.x to H.x, green columns CONCERT, 2019a):
- 776 cross-cutting areas (gray) and specific topics (x) developed in the description of the 3 Scientific Challenges.

	IDM Loint Doodmon		A			8		0			u.		U		Ŧ
	JKINI - JOINT KOGGMGP	-	health effect of radiation	of radiation		concepts	concepts of dose	effects on ecosystems environmental exposure and risk	cosystems	environmen	tal exposure	e and risk	emergency and	ncy and	RP &
	for Radiation Protection												recovery	'ery	society
SPA - Stratenic	IBM Game	A.1	A.2	A.3	A.4	B.1	B.2	C.1	C.2	F.1	F.2	F.3	G.1	G.2	Н.1
		non-cancer	processes of variation in	variation in	temporal	spatial	correlations	controversy	effects on	human food	processes	integrating	artificial	novel	society
Research Agenda	ALLIANCE Changers	diseases at	disease	response	and spatial	correlations	between	in Chernobyl	ecosystem	chain	influence	risk	Intelligence	threats and	values,
for Radioecoloav		low dose	pathogenesi	between	var. in dose	of radiation	track and	ø	functioning	contaminati		assess/mana and big data	and big data	accident	needs &
	Kesearch lines		s	individuals	delivery	interaction	damage	Fukushima		uo	behaviour	gement		scenarios	expectation
	1.1 identify and represent the significant key processes									×	×			×	
	<pre>quantifying key 1.2 acquire data for parameterisation processes that influence</pre>									×	×			×	
¹ RNs transfers and exposure	1.3 develop process-based models									×	×		×	×	
	1.4 large geographic scales and uncertainties										×		×	×	
	2.1 mechanisms from molecular to individual levels	×	×		×	×	×	×	×						
	2.2 intra- and inter-species radiosensitivity			×	×			×	×						
2 under realistic exposure	2 under realistic exposure 2.3 interactions with other co-stressors							×	×						
	2.4 multi-generational responses			×				×	×						
	2.5 Effects at population, community & ecosystem level							×	×						
	3.1 integrate uncertainty and variability											×			×
human and	3.2 Integrate human and environmental protection											×			×
a environmental protection by	3.3 integrate risk assessment for RNs and chemicals											×			×
integrating radioecology	integrating radioecology 3.4 multi-criteria decision-making											×	×		×
	3.5 integration with SSH											×	×		×

Declaration of interests

 \boxtimes The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

□The authors declare the following financial interests/personal relationships which may be considered as potential competing interests: