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1 **The effectiveness of herbicides for management of tor-grass (*Brachypodium pinnatum* s.l.) in**
2 **calcareous grassland**

3
4 **Abstract**

5 Calcareous grasslands are highly biodiverse semi-natural habitats. A particular challenge to
6 European calcareous grassland management in recent years has been the increasing dominance of
7 the competitive grass *Brachypodium pinnatum*. *B. pinnatum* is difficult to control by traditional
8 means but selective herbicides offer a potential alternative.

9 We trialled five selective herbicides on two levels of *B. pinnatum* cover (sparse and dense) at a UK
10 calcareous grassland site over three years of repeated treatment. We compared the effect of
11 herbicides with a minimal intervention treatment (cutting) and current management practices
12 (cutting and grazing for sparse cover, broad-spectrum glyphosate application for dense cover) on the
13 cover of *B. pinnatum*, key indicator species and the composition of the grassland community.

14 Areas with initially sparse *B. pinnatum* showed no significant reduction under any herbicide,
15 whilst some herbicides (propyzamide, cycloxydim) showed detrimental impacts on non-target
16 species. Cutting and grazing showed some beneficial effects, despite no significant reduction in
17 *B. pinnatum*.

18 On areas of dense *B. pinnatum* cover, glyphosate application reduced cover of *B. pinnatum* but
19 led to colonisation by negative indicators or species typical of agricultural situations and disturbed
20 ground. None of the selective herbicides significantly reduced dense *B. pinnatum* cover, and some
21 (propyzamide, tepraloxym, fluazifop-P-butyl) had significant negative impacts on non-target
22 species.

23 Our results suggest herbicide treatments, including glyphosate, are unlikely to offer long-term
24 control of *B. pinnatum* on calcareous grasslands. A more promising approach is suggested by the
25 effect of cutting and grazing, although further experimentation is required to determine the most
26 effective regimes.

27
28 **Keywords**

29 Conservation, control, eradication, expansion, graminicide, grass

30 1. Introduction

31 Calcareous grasslands are well known across Europe for their high diversity of plants and large
32 number of rare and threatened species (Poschlod and WallisDeVries 2002). Although some of these
33 grasslands are relicts of open, steppic habitats, the vast majority are 'semi-natural', resulting from
34 forest clearance and centuries of management by low-intensity livestock grazing (Dengler et al.
35 2014; Poschlod and WallisDeVries 2002; Sheail et al. 1974). As such, the high conservation value of
36 these grasslands depends to a large extent on effective management (WallisDeVries et al. 2002) to
37 prevent succession to scrub and woodland, the development of rank, mesotrophic grassland, and
38 dominance of competitive plant species (either native or introduced). Identifying threats and
39 suitable management methods for mitigating against them is therefore key to the conservation of
40 calcareous grassland biodiversity.

41 One such threat is the competitive grass *Brachypodium pinnatum* P. Beauv, also known as tor-
42 grass or heath false-brome. *Brachypodium pinnatum* is native to Western Europe and forms part of
43 many typical calcareous grassland communities (Cope and Gray 2009; Robertson and Jefferson
44 2000). However, the potential for *B. pinnatum* to have negative impacts on the diversity of
45 calcareous grasslands has long been recognised (Bobbink and Willems 1987; Tansley and Adamson
46 1926; Willems 1978) due to its ability to form dense, exclusive stands and its general unpalatability
47 to grazing livestock (Tansley and Adamson 1926; Wells 1974). During the mid-twentieth century
48 *B. pinnatum* was observed to increase throughout its distribution, dominating greater areas of
49 calcareous grassland (Bobbink and Willems 1987). The predominant drivers of this initial expansion
50 were probably simultaneous reductions in grazing management (Buckland et al. 2001; Corcket et al.
51 2003; Morris and Duffey 1974) and decreases in rabbit grazing following the introduction of
52 myxomatosis (Morris and Duffey 1974; Natural England 1999), potentially exacerbated by
53 eutrophication from fertiliser addition (Bobbink and Willems 1987) or deposition of atmospheric
54 nitrogen (Stevens et al. 2010; but see Wilson et al. 1995).

55 A variety of studies have investigated the impacts of *B. pinnatum* dominance on calcareous
56 grassland communities and local environmental variables (Bobbink and Willems 1987; Hurst and
57 John 1999a) and explored potential methods for mitigation, including cutting, grazing and burning
58 (Bobbink and Willems 1993; Buckland et al. 2001; Stampfli and Zeiter 1999). Despite this body of
59 research, there is little consensus on the best way to manage *B. pinnatum* other than to
60 acknowledge that "the expansion of tor-grass is reversible only with great difficulty" (Natural
61 England 1999, p11). Without effective management, *B. pinnatum* is likely to continue to expand on
62 calcareous grasslands, especially since it has been demonstrated to benefit from the milder winters
63 predicted as a result of climate change (Buckland et al. 2001).

64 Given the apparent difficulty of controlling *B. pinnatum* by traditional means, there is the scope
65 to explore alternative methods, including herbicides. Herbicides are currently used to some extent in
66 the conservation management of many semi-natural grasslands, primarily in the form of broad-
67 spectrum herbicides (e.g. glyphosate) to clear ground prior to reseedling (e.g. Ewing 2002), or as spot
68 treatments to control scrub (e.g. Marrs 1985; Redhead et al. 2012) or dense stands of invasive or
69 otherwise problematic species (Dickens et al. 2016; e.g. Hurst and John 1999b; Milligan et al. 2003).
70 A wide range of selective herbicides also exist to control grasses in agricultural or forestry situations
71 which offer reduced risk to non-target species (Clay et al. 2006; Dixon et al. 2005; Milligan et al.
72 2003). Whilst the use of herbicides for conservation management can be contentious (Marrs 1985),
73 carefully targeted application could form part of an integrated management regime (Hurst and John
74 1999b), and form a viable management tool in situations where traditional methods have failed.

75 In this study, we trialled the use of selective and broad-spectrum herbicides to control
76 *B. pinnatum* at Martin Down, a calcareous grassland site in southern England. We compared the
77 effectiveness of herbicide management with mechanical cutting and with livestock grazing, for two
78 situations: 1) preventing *B. pinnatum* dominance in swards where the species was widespread, but
79 not yet dominant, and 2) restoring areas which had become dominated by *B. pinnatum*. Our aims in
80 both situations were to test the effects of herbicides on: i) *B. pinnatum* cover; ii) the cover of non-

81 target species groups (grasses and forbs) and calcareous grassland indicator species iii) the
82 composition of the grassland community

83

84 **2. Methods**

85 2.1. STUDY SPECIES

86 *Brachypodium pinnatum* is a perennial, long-lived grass with a widespread native distribution
87 across temperate regions of Europe. Although *B. pinnatum* is relatively slow growing compared to
88 other coarse grasses (Ryser and Lambers 1995) it spreads vigorously by extensive, creeping
89 rhizomes. Seed set normally requires cross-pollination and is generally held to be low (but see
90 Buckland et al. 2001), with seeds having low persistence in the seed bank (Cope and Gray 2009).

91 *Brachypodium pinnatum* is a complex of taxa, variously considered as species or subspecies
92 (Cope and Gray 2009), consisting in the UK of *B. pinnatum* and *B. rupestre* (Host) Roem. & Schult.
93 This was only comparatively recently recognised and the two are difficult to differentiate in the field,
94 such that many references to *B. pinnatum* on UK calcareous grassland probably refer in fact to
95 *B. rupestre* (Chapman and Stace 2001). It is thus virtually impossible to separate the two species in
96 terms of the existing body of literature on *B. pinnatum* impacts and management. For consistency
97 with previous work we therefore refer throughout to *B. pinnatum* in the broad sense, as a species
98 complex including *B. rupestre*.

99

100 2.2. STUDY SITE AND EXPERIMENTAL DESIGN

101 Martin Down is a remnant of the extensive semi-natural grasslands which covered much of
102 southern England prior to widespread losses to ploughing and agricultural improvement during and
103 following the Second World War (Best and Coppock 1962; Fuller 1987; Ridding et al. 2015). At
104 around 340 hectares, it is one of the largest fragments of lowland calcareous grassland in the UK,
105 aside from on the intensively studied military training estates of Salisbury Plain and Porton Down
106 (Redhead et al. 2014; Wells et al. 1976).

107 Martin Down is located on the Hampshire-Wiltshire border (Fig. 1B, 50.975 N, 1.937 W) and is
108 typical of dry calcareous grasslands in Southern England, being dominated by British National
109 Vegetation Classification (NVC, Rodwell 2006) communities CG2/3/5/7, with patches of deciduous
110 scrub. Soils are calcaric and rendzic leptosols (Cranfield University 2019) with the high pH (~7.8) and
111 organic matter content (~17%), and low nutrient content (~0.9% total N, ~7.3 mg kg⁻¹ extractable P,
112 ~75 mg kg⁻¹ K) typically associated with these lowland calcareous grassland communities (Critchley
113 et al. 2002; Ross et al. 2004, authors' unpublished data). The site is topographically varied, with the
114 mid-section (Fig. 1C) gently undulating between 80-100 metres above sea level, and Northern and
115 Southern ends rising to 160 metres. The site receives an annual average of ~800mm rainfall. The
116 surrounding landscape is dominated by intensive arable land and improved pasture. Martin Down is
117 a designated Site of Special Scientific Interest (SSSI, the basic unit of statutory land protection in GB)
118 and a National Nature Reserve (which reinforces its protected status but also recognises value for
119 research, education and public engagement). Martin Down is managed through rotational sheep
120 grazing and cutting/coppicing of scrub. In addition, dense stands of *B. pinnatum* are sprayed with
121 glyphosate in an attempt to reduce their expansion.

122 We established trial plots at Martin Down in summer 2012 on grassland containing two levels
123 of *B. pinnatum* cover - 'dense' and 'sparse'. Dense cover referred to areas where the sward was
124 already dominated by *B. pinnatum* (mean cover in baseline year =78%), whilst sparse cover referred
125 to grassland areas retaining a species-rich CG2 sward, but with frequent *B. pinnatum* throughout the
126 area (mean cover in baseline year =26%). Example photographs of the two levels are shown in
127 supplementary material, Figure A1. The goals of management differed between levels of
128 *B. pinnatum* cover. In areas of sparse cover, the goal was to prevent *B. pinnatum* from increasing to
129 dominance and, if possible, to reduce it below the threshold for good CG2 grassland condition
130 (<10%, Robertson and Jefferson 2000). In areas where cover was already dense, the goal was to

131 reduce *B. pinnatum* cover to a level which allowed the reestablishment of other calcareous grassland
132 species. In practice, this is likely to effectively require localised eradication (Natural England 1999).

133 For each level, three experimental blocks were marked out, each consisting of seven plots
134 (each plot =3 m wide x 10 m long). For dense levels of *B. pinnatum*, blocks were spatially separated
135 (100 m – 3 km, Fig. 1C), because dense patches of *B. pinnatum* were less extensive, and intermixed
136 with scrub. For sparse levels of *B. pinnatum*, all three blocks were spatially contiguous in a gridded
137 design for ease of exclusion of livestock and the public from areas where herbicide was applied
138 (Fig. 1D). Within each block, each plot was assigned a different herbicide or management application
139 at random. The location of all plot corners was recorded using a Leica Zeno 20 RTK GPS, allowing
140 accurate (± 10 cm) relocation if markers were damaged or removed.

141

142 2.3. HERBICIDE APPLICATIONS AND MANAGEMENT

143 The control experimental management in both sparse and dense areas was a single annual cut
144 in late summer (July-August) with a mechanical mower which removed cut material. This was
145 deemed the minimum level of management acceptable to prevent uninhibited spread of
146 *B. pinnatum*. In dense areas, the current herbicide management strategy of glyphosate application
147 (English Nature 2003; Hurst and John 1999b; Natural England 1999) was used on one plot per block.
148 This was not trialled in areas of sparse *B. pinnatum* cover, as widespread destruction of the species-
149 rich sward along with *B. pinnatum* is not a viable management strategy. Instead, in sparsely covered
150 areas the equivalent current management strategy was to have one plot both cut and grazed
151 immediately afterwards (Green 1972; Hurst 1997). All other plots, including controls, remained
152 ungrazed (except unmanaged rabbit grazing) to negate the risk of livestock exposure to herbicide
153 residues (a condition of the Administrative Trials Permit, see below).

154 Five herbicides were selected (six including glyphosate, see Table 1) on the basis of their
155 efficacy for controlling perennial grasses in agricultural and/or forestry applications. We obtained an
156 Administrative Trials Permit from the GB Chemicals Regulation Division permitting the application of
157 these herbicides outside their approved field of use. All herbicides were applied evenly across the
158 entire plot using an AZO handheld sprayer with a 3 m horizontal boom, through eight 110° flat fan
159 nozzles. All herbicide applications were made by people trained to the legally required standard, on
160 days of minimal wind and when the ground was not frozen or waterlogged, to reduce risk of drift
161 and runoff, respectively.

162 Herbicide applications were timed to ensure as close as possible adherence to the
163 recommendations for maximum efficacy given on the product label, given constraints imposed by
164 scheduling of cutting, grazing and public access. All foliar herbicides were recommended to be
165 applied to actively growing leaves, which *B. pinnatum* possesses throughout much of the year in
166 temperate climates (Bobbink et al. 1989). Applications were thus made in autumn to target
167 regrowth after cutting, except in the third year of study, when delays in cutting (due to mechanical
168 issues) resulted in late-spring applications, targeting growth after winter senescence (dates in Table
169 1). For the residual herbicide (propyzamide) applications were made in winter to maximise potential
170 for root uptake and control of emerging *B. pinnatum* (dates in Table 1). Determining ‘optimum’
171 herbicide timings was difficult because the conditions of a naturally-established grassland sward are
172 very different to the products’ normal field of use, i.e. controlling arable/forestry weeds which have
173 established in a relatively uniform manner. Naturally-established swards are composed of plants at
174 varying growth stages and thus varying degrees of susceptibility (Clay et al. 2006; Dixon et al. 2005;
175 Milligan et al. 2003). Therefore, whilst our results do not necessarily indicate the susceptibility of
176 *B. pinnatum* to each herbicide under ideal conditions, they show effects under field-realistic
177 conditions that are highly likely to affect the majority of UK protected calcareous grassland sites.

178

179 2.4. VEGETATION MONITORING

180 Vegetation monitoring took place in July-September of 2012 (before all herbicide applications
181 to provide a baseline), 2013, 2014 and 2015. Within each plot, vegetation surveys were conducted

182 by placing five 50 cm × 50 cm quadrats at approximately 2 m intervals (i.e. vertices of a “W”-shaped
183 transect through the plot). Quadrats avoided the outermost 50 cm of each plot, where there was an
184 increased potential for spray drift from neighbouring plots. Within each quadrat, the percentage
185 cover of *B. pinnatum*, all vascular plants and bare ground were recorded. In the first, third and
186 fourth quadrat, all plants were recorded to species level, whilst in the second and fifth quadrat
187 percentage cover was recorded per group level only (grasses and forbs). Recording to species level
188 on only three of the quadrats was a result of limited time and funding for survey.

189

190 2.5. DATA ANALYSIS

191 Sparse and dense plots were analysed separately in all cases because of the differing
192 management goals, treatments, spatial layout and vegetation conditions. For all tests, statistical
193 significance was determined at $p \leq 0.05$.

194

195 2.5.1. Univariate analyses

196 Total percentage cover for each plant species and grouping was calculated from quadrat data
197 for each of the four years of the study. We calculated total cover of *B. pinnatum*, other grasses,
198 forbs and bare ground for all quadrats. For quadrats giving species-level data (3 per plot), we also
199 calculated summed percentage cover of positive and negative indicator species for calcareous
200 grassland SSSI condition (Robertson and Jefferson 2000), and for species associated with arable land
201 and disturbance (Hill et al. 2004) that may colonise exposed areas following removal of *B. pinnatum*
202 (Hurst 1997; Hurst and John 1999b). See Table A3 for lists of indicator species. We also examined
203 mean Ellenberg-N fertility tolerance values weighted by percentage cover (Ellenberg et al. 1992), as
204 given in PLANTATT (Hill et al. 2004). This allowed analysis of whether species which were removed
205 or colonised following treatment were associated with a particular relative fertility tolerance. This is
206 of interest because *B. pinnatum* stands have been found to increase soil nitrate levels (Hurst and
207 John 1999a), which may encourage fertility tolerant species (Hurst and John 1999a) and/or
208 discourage fertility intolerant calcareous grassland species (Natural England 1999). All response
209 variables were averaged across quadrats per plot per year to avoid pseudoreplication.

210 These variables (% cover of *B. pinnatum*, other grasses, forbs, bare ground, positive indicators,
211 negative indicators, arable indicators and Ellenberg-N weighted) were analysed using linear mixed
212 effects models (LMEs) with repeated measures, using the *lme4* (Bates et al. 2015), *nlme* (Pinheiro et
213 al. 2017) and *lmerTest* (Kuznetsova et al. 2017) packages of the R statistical software (v3.4.0, R Core
214 Team 2017). An initial set of LMEs modelled the response against treatment, year and the
215 interactions between them, with block as a random effect. The null hypothesis in these models is
216 that treatment and year have no effect. A second set of LMEs modelled the difference in the
217 response per plot from the baseline year (2012) against treatments, with block and year as random
218 effects. These models have the null hypothesis that treatments do not differ in their change from
219 the baseline year once variation between blocks and years is accounted for. In preliminary analysis
220 we tested for the effect of temporal autocorrelation due to repeated measures of the same plot
221 over subsequent years but inclusion of a correlation structure was found not to improve model fit
222 substantially ($\Delta AIC < 2$).

223

224 2.5.2. Multivariate analyses

225 To analyse the effect of treatments on the vegetation community, we used partial constrained
226 correspondence analysis (CCA), implemented in the *vegan* R package (Oksanen et al. 2017). For this
227 we used data from all quadrats with species-level data, again averaging cover across quadrats per
228 plot per year. We excluded cover of *B. pinnatum* itself from multivariate analyses, because this was
229 the target of experimental manipulations and would otherwise bias the results (Lepš and Šmilauer
230 2003). We also excluded species found only in a single plot to reduce bias from rare species. We
231 then conducted CCA for each year independently, firstly to confirm that communities did not differ
232 between treatments in the baseline year (2012) and, subsequently, to examine the effect on the

233 plant community post-treatment. These analyses used block and plot as conditioning variables. We
234 also analysed all three post-baseline years (2013, 2014, 2015) in a single CCA to explore the effect of
235 treatments across the three years once interannual variation was partialled out, by including year as
236 a conditioning variable. For all CCA analyses we used permutation tests (n =1000) to assess the
237 significance of constraints, with permutations constrained within blocks.

238

239 3. Results

240 3.1. SPARSE *B. PINNATUM*: IMPACTS ON PERCENTAGE COVER

241 For plots with initially sparse *B. pinnatum* cover, few percentage cover variables appeared
242 affected by treatment (Fig 2). Percentage cover of *B. pinnatum* was not significantly reduced in
243 comparison to control plots by any of the herbicides, or the cut-and-graze treatment (Table 2). The
244 only significant result, in terms of *B. pinnatum* cover, was a positive interaction term between
245 treatment and year for propyzamide in 2014 (Table A1). This reflects the greatly increased cover of
246 *B. pinnatum* on these plots in this year, despite the initially promising reduction seen in 2013 (Fig 2)
247 and the obvious visual impact of this herbicide (Fig A2A). The latter is explained by the fact that
248 propyzamide significantly reduced cover of other, non-target grasses (e.g. *Bromopsis erecta*,
249 *Festuca ovina*, *F. rubra*, *Trisetum flavescens* Table A3), with significant interaction terms in 2013 and
250 2015 (Table A1) and a significant effect of this treatment on difference from the baseline year
251 (Table 2). However, propyzamide did not significantly affect the cover of forbs or positive indicators.
252 When comparing change from the baseline year, treatment with cycloxydim resulted in a reduced
253 cover of positive indicators. The cut-and-graze treatment appeared to show a reduced forb cover
254 compared to controls (Table 2). Total percentage cover weighted by Ellenberg-N showed a
255 significant impact of year, generally increasing over 2013 and 2014 and then decreasing in 2015,
256 although not to 2012 levels (Fig 2, Table A1). Negative indicators and species typical of arable land
257 were so rarely found on sparsely covered plots that there were insufficient data for analysis.

258

259 3.2. SPARSE *B. PINNATUM*: IMPACTS ON THE GRASSLAND COMMUNITY

260 Sparsely covered plots had a mean 29 species per plot in the baseline year (derived from the
261 three quadrats where plants were identified to species level), across all treatments, and 28 species
262 per plot across all subsequent years. The number of species recorded across all sparsely covered
263 plots was 69 in 2012 and 89 across subsequent years (mean per year =68).

264 Permutation tests following CCA showed a significant year effect in 2015 and when all three
265 post-baseline years were analysed together with the effect of year partialled out (Table 3). From
266 the CCA plots, much of this effect appears due to high CCA scores on axis-1 for propyzamide plots
267 (associated with at least one negative indicator species) and low scores for cut-and-grazed plots (Fig
268 3A). The latter may be due to several grasses (Fig 3B) which were most abundant on cut-and-grazed
269 plots (e.g. *Cynosurus cristatus*, *Phleum bertolonii*, *Agrostis capillaris*, *Bromopsis erecta*, *Briza media*
270 Table A3). Total proportion of variance explained by the constraining variables was relatively low
271 (0.12) compared to conditioning variables (0.24).

272

273 3.3. DENSE *B. PINNATUM*: IMPACTS ON PERCENTAGE COVER

274 On densely covered plots treated with glyphosate, percentage cover of *B. pinnatum* showed a
275 significant decline from the baseline year (Fig 2, Table 2) and a significant interaction with year for
276 2013, 2014 and 2015 (Table A2). These results indicate that glyphosate treatment consistently
277 reduced cover of the target species, with mean cover of *B. pinnatum* on glyphosate plots being 8%
278 after the baseline year, compared to 66% on control plots. Glyphosate also significantly increased
279 cover of bare ground and forbs (Table 2). However, the forb species that colonised these plots
280 following the reduction in *B. pinnatum* were associated with arable land and disturbance, more
281 fertility tolerant (leading to higher Ellenberg-N weighted percentage cover) and included negative
282 indicator species (Table 2). Typical examples found almost entirely on initially densely covered plots

283 following glyphosate treatment were *Galium aparine*, *Myosotis arvensis* and *Senecio jacobaea*
284 (Table A3).

285 As on sparsely covered plots, treatment with propyzamide significantly reduced the cover of
286 non-target grasses, but not *B. pinnatum* (Fig 2, Table 2). Forb cover increased after treatment with
287 propyzamide but, as with glyphosate, these appear to have been mostly negative indicators or
288 fertility tolerant species (e.g. *Cirsium vulgare*, *Sonchus asper*, *Convolvulus arvensis*, Table A3).
289 Treatment with tepraloxymid appeared to increase *B. pinnatum* cover relative to controls, as well as
290 reducing the number of positive indicator species on densely covered plots (Table 2).

291

292 3.4. DENSE *B. PINNATUM*: IMPACTS ON THE GRASSLAND COMMUNITY

293 Plant communities with dense *B. pinnatum* cover were less species rich, averaging 14 species
294 per plot in 2012 and 15 species per plot across the subsequent years and treatments. However,
295 there was a greater degree of variation in species composition between plots, especially following
296 treatment, with 71 species recorded in 2012, rising to 114 species across subsequent years (mean
297 per year =79).

298 CCA of densely covered plots showed a significant effect of treatment in 2013 and 2015, and
299 when all three post-baseline years were analysed together (Table 3). Total variance explained by
300 treatment was generally higher than in sparsely covered plots (Table 3). From Figure 3C, these
301 results appear to be driven by radical changes on glyphosate-treated plots, with low scores on CCA
302 axis-1, associated with species associated with arable and disturbed land (Fig. 3D). Propyzamide
303 treated plots clustered with low CCA axis-2 scores, associated to some extent with negative
304 indicators and with reduced cover of most grasses. Despite not showing any significant differences
305 in univariate tests, plots treated with fluzifop-P-butyl showed a distinct grouping with high CCA
306 axis-2 scores (Fig. 3C). Species associated with particularly high axis-2 scores included
307 *Lotus corniculatus*, *Origanum vulgare* and *Potentilla reptans* which tended to be present on
308 fluzifop-P-butyl plots and absent or very low in cover on other treatments (Table 3).

309

310 4. Discussion

311 4.1. PREVENTING *B. PINNATUM* DOMINANCE ON AREAS OF CURRENTLY SPARSE COVER

312 The use of selective herbicides to control *B. pinnatum* in situations where it has not yet
313 achieved dominance but is scattered throughout the sward does not appear promising. Percentage
314 cover of *B. pinnatum* was not significantly reduced in comparison to control plots by any of the
315 herbicides, whilst some showed detrimental impacts on non-target grasses (propyzamide) or
316 positive indicators (cycloxydim). Although none of the treatments with initially sparse cover showed
317 an increase in *B. pinnatum* to the levels of dominance seen on dense plots over the timescale of our
318 experiment, none showed decreases to the <10% cover deemed indicative of good condition for
319 CG2/3 grasslands (Robertson and Jefferson 2000). Propyzamide, the only residual herbicide, and the
320 only selective herbicide with a different mode of action (Table 1), showed an initially promising
321 reduction in *B. pinnatum* cover in 2013 but this did not translate to a longer term reduction. This
322 was in spite of repeated treatment, illustrative of the importance of multi-year trials (Milligan et al.
323 2003). As acknowledged in Section 2.3, some of the lack of effect of herbicides on *B. pinnatum* may
324 be due to the far from ideal conditions for herbicide application that result from a diverse calcareous
325 grassland sward. As well as variation in growth stages, vegetation is of non-uniform height and
326 there is abundant litter, both of which prevent spray from reaching leaves (foliar herbicides) or the
327 soil (residual herbicides). High concentrations of organic matter in the soil, typical of calcareous
328 grasslands, are known to reduce the effectiveness of propyzamide in the formulation we applied.
329 Therefore species which are susceptible in controlled experiments or agricultural situations may well
330 respond differently in grassland conservation situations (Clay et al. 2006; Dixon et al. 2005). It may
331 also be that *B. pinnatum* is particularly resilient to herbicide management due to its extensive
332 network of rhizomes which may escape aboveground herbicide effects if translocation is not
333 optimal, leading to rapid regeneration. Other problematic, rhizomatous species have been found to

334 be difficult to control with herbicides unless the regime explicitly accounts for the linkage between
335 above and belowground tissues (Jones et al. 2018).

336 The cut-and-graze treatment appeared to show some beneficial effects on sparsely covered
337 plots. Although it did not significantly reduce *B. pinnatum* cover, there was some evidence that it
338 resulted in a different grassland community, with a lesser increase in forbs and an increase in some
339 grasses typical of dry, unimproved grasslands (*Cynosurus cristatus*, *Bromopsis erecta*, *Briza media*).
340 There is some evidence that appropriately timed cutting regimes can reduce *B. pinnatum* cover
341 (Bobbink and Willems 1993; Green 1972; Hurst 1997), but these need to be more frequent than the
342 single, annual cut used here to have a lasting effect. The additional effect of grazing and trampling
343 after cutting is likely to further reduce the ability of *B. pinnatum* to compete with faster growing,
344 stress-tolerant calcareous grassland species (Natural England 1999; Wilson et al. 1995), especially
345 where *B. pinnatum* is not yet dominant so that there are seeds in the seedbank and the potential for
346 short distance recolonisation (Buckland et al. 2001; Stampfli and Zeiter 1999). Although our study
347 was primarily focussed at exploring the potential for herbicide management, our results suggest that
348 evaluating the impacts of different cutting and grazing regimes on preventing *B. pinnatum*
349 dominance would be a useful avenue for further study. Because of the conditions imposed by the
350 Administrative Trials Permit we were unable to investigate herbicides and grazing in combination.
351 Whilst such approaches might be potentially interesting, they are unlikely to be practical since this
352 would require extensive research into the risks associated with livestock grazing on treated areas.
353

354 4.2. RESTORING GRASSLAND ON AREAS OF DENSE *B. PINNATUM* COVER

355 The current management strategy of glyphosate application appears to be largely
356 counterproductive, confirming Hurst and John (1999b). Although cover of *B. pinnatum* was reduced,
357 the species which recolonised the resulting bare ground were not desirable calcareous grassland
358 species. Whilst some calcareous grassland species can colonise disturbed ground quite rapidly
359 (Redhead et al. 2014), our results showed that glyphosate treated plots were instead associated with
360 an assortment of ruderal species typical of eutrophic-mesotrophic conditions. This is probably
361 because dense *B. pinnatum* stands increase soil nitrate levels (Hurst and John 1999a), capturing
362 nutrients via an extensive rhizome system and releasing them into the soil via decay of the large
363 amounts of litter produced (Bobbink et al. 1989; Canals et al. 2016). Our results suggest that the
364 likely end result of repeated glyphosate application to dense *B. pinnatum* is a community dominated
365 by those few species which can rapidly recolonise disturbed ground and are tolerant of high soil
366 fertility, typically arable weeds (e.g. *Galium aparine*, *Myosotis arvensis*, *Sonchus asper*,
367 *Convolvulus arvensis*) and species of improved and mesotrophic grasslands (e.g. *Cirsium vulgare*,
368 *Senecio jacobaea*, *Anthriscus sylvestris*). Without repeat application, the most likely result is a rapid
369 reinvasion of *B. pinnatum* (Hurst and John 1999b). In many respects, glyphosate application is akin
370 to burning, destroying the sward and leaving nutrient-rich bare ground. Likewise burning has been
371 found to be ineffective at controlling *B. pinnatum* (Canals et al. 2014; Kahmen et al. 2002; Moser and
372 Wohlgemuth 2006; Tansley and Adamson 1926). Although we do not rule out spot-spraying of small
373 (<1 m²) patches of dense *B. pinnatum* (which we did not directly examine), the wider risks associated
374 with the use of glyphosate are also under particular scrutiny at present (Myers et al. 2016), so basing
375 control strategies on this herbicide may be short-sighted given uncertainty over its future regulation.

376 Of the selective herbicides, none were successful as a potential tool for eradication of dense
377 *B. pinnatum* cover. Whilst some herbicides appeared to drive the community in particular directions
378 (most notably propyzamide and fluzifop-P-butyl), presumably due to differences in product
379 formulation, modes of action and interspecific differences in susceptibility to the active ingredients,
380 none made a significant difference to *B. pinnatum* which might counter the significant negative
381 impacts on other grasses (propyzamide) or on non-target species (tepraloxym and fluzifop-P-
382 butyl). Despite propyzamide being a broad-spectrum graminicide with the ability to control several
383 coarse, rhizomatous grasses in agricultural and forestry situations (Clay et al. 2006; Dixon et al.
384 2005), it did not significantly reduce cover of *B. pinnatum*, probably because of the aforementioned

385 shielding of the soil by *B. pinnatum* litter (Clay et al. 2006) and high levels of soil organic matter. On
386 densely covered plots this problem was exacerbated as cutting had only limited effectiveness,
387 leaving large quantities of low-growing leaves and litter. It therefore appears that the propyzamide
388 treatment of dense *B. pinnatum* is likely to merely thin out any remaining other grasses, allowing
389 less desirable species to invade in the resultant space.

390 Given the ineffectiveness of selective herbicides and the counterproductive effects of
391 glyphosate, there seem to be few options for the restoration of densely covered areas. Some ability
392 to reduce dense *B. pinnatum* cover has been demonstrated in sub-Mediterranean systems using
393 heavy livestock grazing (Catorci et al. 2014; Catorci et al. 2012), although these require careful
394 consideration of stocking density and animal welfare issues (Catorci et al. 2014; Scocco et al. 2013).
395 Repeated cutting and removal of *B. pinnatum* and litter has also demonstrated reductions in
396 *B. pinnatum* cover and increased cover of forbs (Bobbink and Willems 1993). The removal of
397 rhizomes and accumulated nutrients via localised topsoil stripping (Natural England 1999) is also a
398 potential route for further investigation and there are existing management techniques for ex-arable
399 land which could be used to follow up such measures and increase the likelihood of successful
400 restoration (Fagan et al. 2008; Kiehl et al. 2006; Pywell et al. 2002).

401

402 4.3. CONCLUSIONS

403 *Brachypodium pinnatum* is well placed to benefit from climate change (Buckland et al. 2001)
404 and increases in soil nutrients from fertiliser use or atmospheric deposition (Canals et al. 2014;
405 Canals et al. 2016; Green 1972). A robust management strategy for *B. pinnatum* is therefore vital if
406 we wish to conserve our remaining calcareous grasslands. Our results suggest that currently
407 available herbicides are unlikely to form a key part of such a management strategy under the
408 conditions imposed by conservation management on UK protected calcareous grasslands. We
409 detected few beneficial effects which would offset the considerable problems which widespread
410 application of herbicides to calcareous grasslands is likely to offer. These range from practical
411 concerns, such as how to apply herbicide effectively on rough or steep terrain, to potential effects
412 on non-target plants and animals (Marshall 2001). There is also a challenge in presenting herbicide
413 management as a viable tool for conservation management. Although selective herbicides can offer
414 the opportunity to control problematic species on conservation sites in ways which would be
415 difficult to achieve otherwise (Marshall 2001; Milligan et al. 2003), there is increasing public and
416 political perception of the risks associated with pesticide usage (Freedman 1990; Myers et al. 2016;
417 Peterson 2000) and pressure towards increased regulation (Skevas et al. 2013). Treating large areas
418 with herbicides on publically accessible nature reserves may therefore be deeply unpopular even if
419 beneficial effects were clear (Marrs 1985). A more promising avenue for *B. pinnatum* management
420 is offered by studies demonstrating positive impacts of targeted cutting and grazing, although
421 further experimentation is required to determine the most effective regimes.

422

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431

432 **Data statement**

433 All data from this study are freely accessible under license from the NERC Environmental
434 Information Data Centre (Redhead et al. 2019, DOI: 10.5285/43095c2d-b959-4216-8362-
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597 **Tables**

598 **Table 1.** Herbicides applied to trial plots. Because formulations and concentrations differ between
 599 products containing the same active ingredients, the table gives the active ingredient alongside the
 600 registered name of the product used in this experiment, along with the Ministerially Approved
 601 Pesticide Product (MAPP) number, concentration of the active ingredient and application rate to
 602 enable precise identification of what was applied. The table also gives detail on application method
 603 (foliar vs residual) and timing (pre- or post- emergence), mode of action (according to the Weed
 604 Science Society of America classification) and specificity. The final three columns give application
 605 dates (dd/mm/yy) for the three years of the study. Herbicides are ordered in increasing predicted
 606 order of herbicidal effect (four selective graminicides < one selective broadleaf + graminicide < one
 607 broad-spectrum herbicide). Note that glyphosate was only applied to plots on areas with dense
 608 *Brachypodium pinnatum* cover.

609 Active ingredient	Product name	MAPP number	Active conc. (g l ⁻¹)	Rate (l ha ⁻¹)	Application	WSSA Group	Specificity	Application dates		
								Year 1	Year 2	Year 3
Propaquizafop	Falcon	16459	100	1.25	Foliar, post-em.	1	Graminicide	10/10/12	04/11/13	01/06/15
Tepraloxydim	Aramo	10608	50	1.50	Foliar, post-em.	1	Graminicide	10/10/12	04/11/13	01/06/15
Fluazifop-P- butyl	Fusilade Max	11519	125	1.50	Foliar, post-em.	1	Graminicide	10/10/12	04/11/13	01/06/15
Cycloxydim	Laser	17339	200	2.00	Foliar, post-em.	1	Graminicide	10/10/12	04/11/13	01/06/15
Propyzamide	Kerb Flo	13716	400	2.10	Residual, pre- and post-em.	3	Graminicide and selective broadleaf	08/01/13	10/01/14	22/12/14
Glyphosate	Touchdown Quattro	10608	360	5.00	Foliar, post-em.	9	Broad-spectrum	10/10/12	04/11/13	01/06/15

WSSA Groups: 1 = ACCase Inhibitors, 3 = Microtubule Assembly Inhibitors, 9 = EPSP synthase inhibitors

610 **Table 2** Results of linear mixed models for percentage cover variables recorded on trial plots on
611 areas of sparse and dense *Brachypodium pinnatum* cover (separate models). All models included
612 treatment as a fixed factor, with a random effect of experimental block and year. Herbicide
613 treatments are named by their active ingredient (see Table 1 for details, including the product name)

Variable (% cover)	Coefficient	Sparse							Dense						
		Intercept	Cut-and-graze	Tepraloxycim	Propaquizafop	Fluazifop-P-butyl	Cycloxydim	Propyzamide	Intercept	Glyphosate	Tepraloxycim	Propaquizafop	Fluazifop-P-butyl	Cycloxydim	Propyzamide
<i>B. pinnatum</i>	Coef.	0.36	11.60	-3.95	-5.58	-2.70	11.02	11.75	-10.22	-69.84	16.24	-0.44	1.76	-7.56	-3.04
	t	0.05	1.53	-0.51	-0.74	-0.35	1.46	1.50	-1.68	-8.86	2.06	-0.06	0.22	-0.96	-0.39
	p	0.958	0.132	0.615	0.465	0.731	0.152	0.139	0.109	<0.001***	0.044*	0.955	0.825	0.342	0.701
Other grasses	Coef.	-18.35	2.32	7.11	5.09	-13.41	0.52	-27.55	14.95	-4.73	-10.61	-2.76	-0.46	-7.68	-14.15
	t	-3.05	0.33	0.98	0.72	-1.85	0.07	-3.80	2.74	-0.85	-1.92	-0.50	-0.08	-1.39	-2.56
	p	0.010**	0.743	0.332	0.473	0.070	0.941	<0.001***	0.025*	0.397	0.061	0.620	0.934	0.171	0.014*
Forbs	Coef.	29.16	-15.56	-9.85	-2.25	-0.22	-9.23	8.58	6.35	27.39	-3.08	6.79	9.77	10.49	13.09
	t	4.53	-2.14	-1.32	-0.31	-0.03	-1.27	1.15	0.98	5.42	-0.61	1.35	1.93	2.08	2.59
	p	0.001***	0.037*	0.194	0.758	0.976	0.209	0.257	0.364	<0.001***	0.545	0.184	0.058	0.043*	0.012
Positive indicators	Coef.	16.94	-10.17	-10.12	-3.29	-12.17	-15.31	-2.75	2.77	0.49	-5.84	0.69	-1.17	-2.87	2.03
	t	1.92	-1.52	-1.46	-0.49	-1.76	-2.28	-0.40	1.12	0.19	-2.25	0.27	-0.45	-1.11	0.78
	p	0.109	0.136	0.150	0.626	0.085	0.027*	0.693	0.286	0.851	0.028*	0.790	0.653	0.273	0.438
Negative indicators	Coef.	Insufficient data - did not occur on more than a few plots							-0.22	2.84	0.82	1.41	0.54	-0.37	2.10
	t								-0.25	2.78	0.80	1.38	0.53	-0.36	2.06
	p								0.811	0.008**	0.427	0.174	0.597	0.719	0.045*
N-weighted	Coef.	0.82	0.16	-0.23	-0.37	-0.68	-0.35	-0.07	0.51	1.76	-0.18	-0.11	0.00	-0.14	-0.09
	t	3.19	0.84	-1.18	-1.94	-3.42	-1.82	-0.37	2.29	9.49	-0.95	-0.60	0.02	-0.77	-0.47
	p	0.037*	0.403	0.243	0.058	0.001***	0.074	0.709	0.068	<0.001***	0.345	0.548	0.983	0.447	0.641
Arable indicators	Coef.	Insufficient data - did not occur on more than a few plots							1.86	17.64	-1.00	-0.13	0.63	-0.71	1.82
	t								0.63	5.72	-0.32	-0.04	0.20	-0.23	0.59
	p								0.542	<0.001***	0.748	0.967	0.840	0.818	0.558
Bare ground	Coef.	0.94	0.73	1.11	0.28	-0.03	0.32	-0.34	-6.77	22.89	-6.35	-2.98	1.79	2.73	2.63
	t	0.81	0.60	0.89	0.23	-0.02	0.26	-0.27	-1.65	5.33	-1.48	-0.69	0.42	0.63	0.61
	p	0.446	0.550	0.379	0.816	0.980	0.795	0.787	0.144	<0.001***	0.145	0.490	0.678	0.528	0.542

614 * p <=0.05, ** p <=0.01, *** p <=0.001

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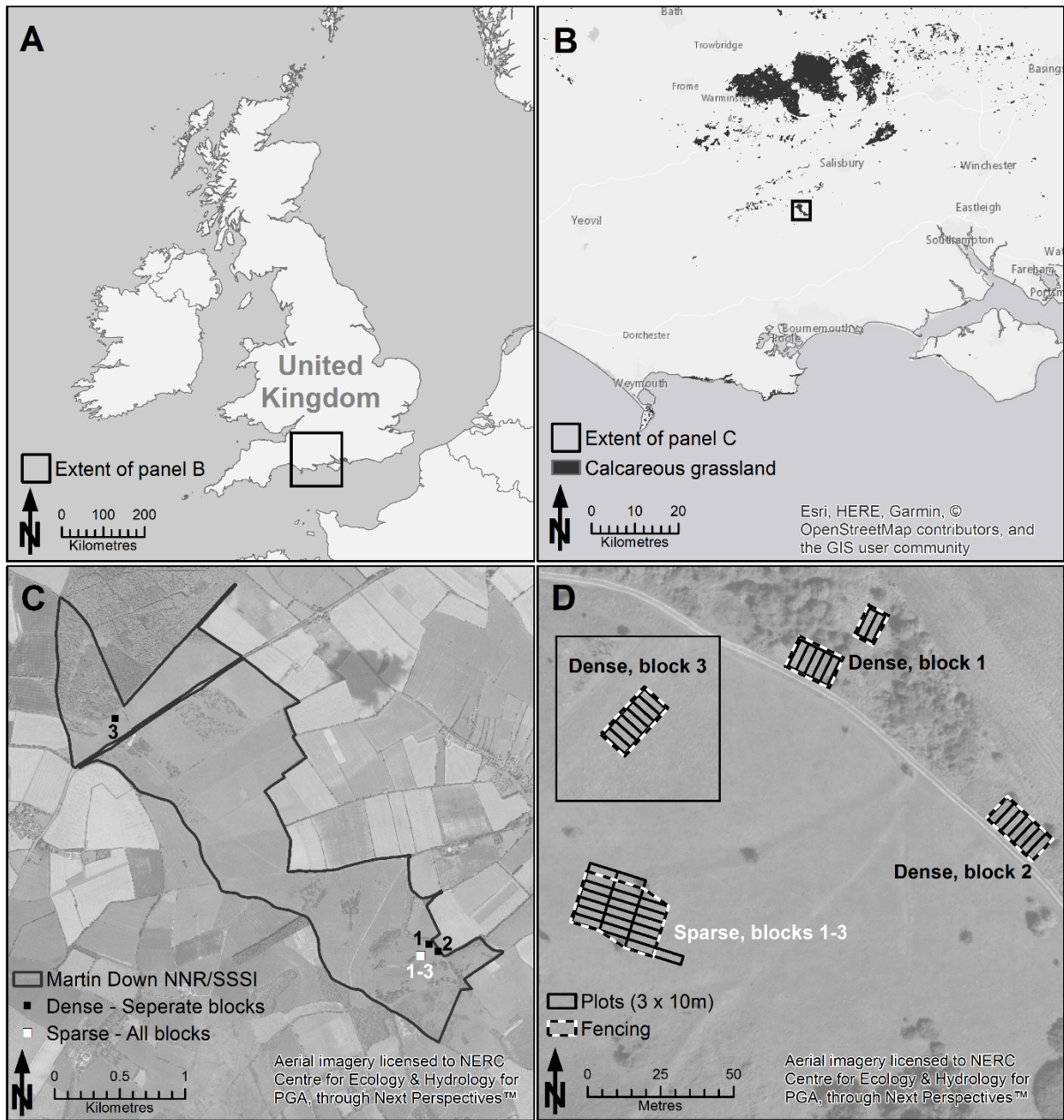
618 **Table 3** Results of permutation tests on the effect of treatment following canonical correspondence
 619 analysis (CCA) of plant communities before (2012) and following (2013, 2014, 2015) *Brachypodium*
 620 *pinnatum* management trials. Also given are the proportions of variance explained by constraining
 621 and conditioning variables. Results are given for both sparse and dense levels of *B. pinnatum* cover,
 622 for all years independently and for the post-baseline years combined. In all cases treatment was the
 623 constraining variable and experimental block and plot were conditioning variables, along with year in
 624 the multi-year analysis.

	Year	Proportion of variance		Treatment		
		Conditional	Constrained	χ^2	F	p
Sparse	2012	0.18	0.27	0.31	0.89	0.697
	2013	0.21	0.32	0.53	1.27	0.061
	2014	0.19	0.39	0.47	1.22	0.139
	2015	0.19	0.35	0.39	1.40	0.011*
	All post-baseline	0.24	0.12	0.22	1.44	0.001***
Dense	2012	0.26	0.27	1.15	1.05	0.306
	2013	0.24	0.34	1.59	1.47	0.005**
	2014	0.25	0.31	1.17	1.28	0.143
	2015	0.21	0.33	1.44	1.31	0.010*
	All post-baseline	0.19	0.14	0.90	1.84	0.001***

* p <=0.05, ** p <=0.01, *** p <=0.001

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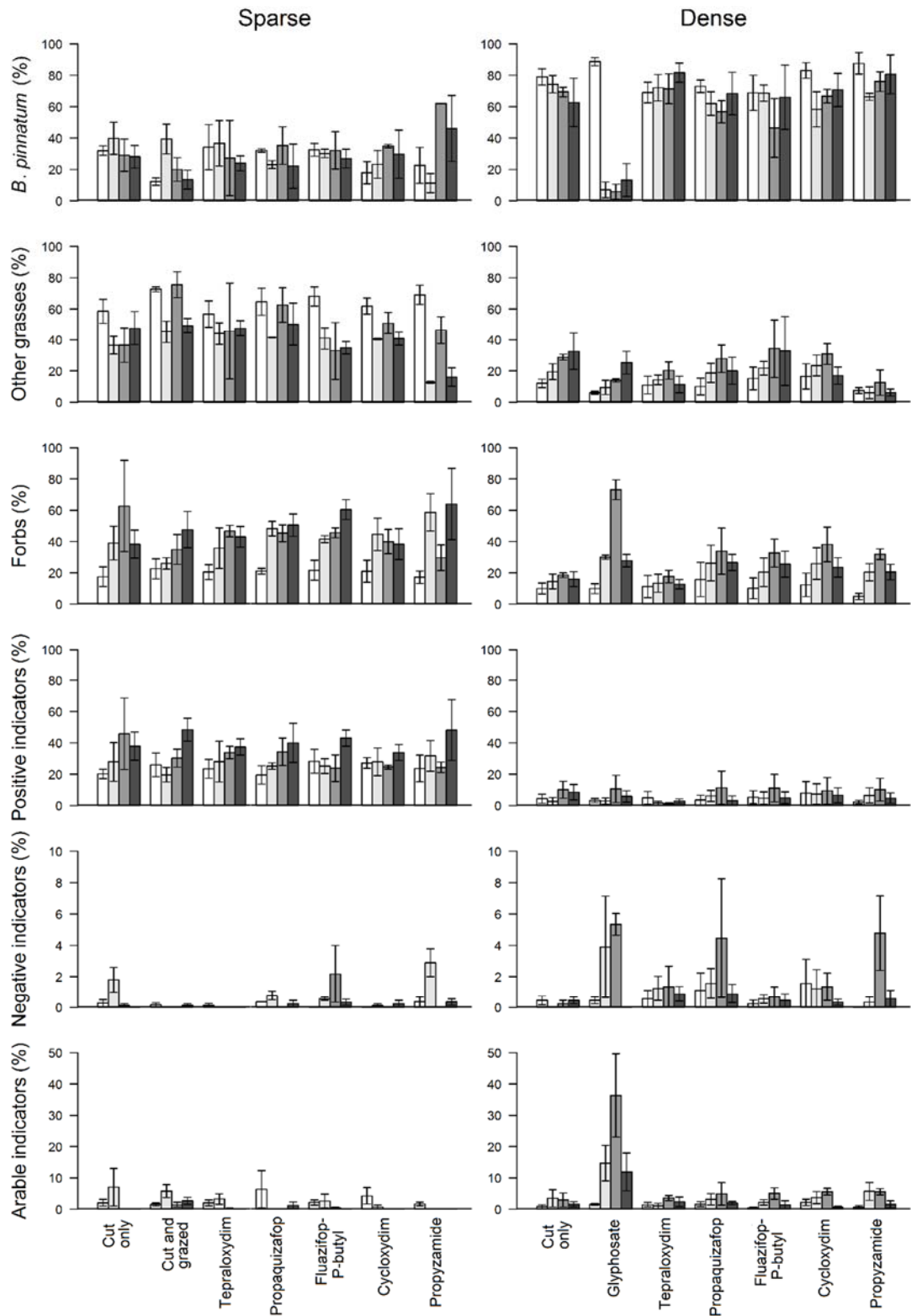


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629 **Fig. 1** A) Map of UK showing context of lowland landscapes around Martin Down, B) Location of
 630 Martin Down in southern UK, showing extent of calcareous grassland from CEH Land Cover Map
 631 2015 (Rowland et al. 2017) C) Extent of Martin Down as determined by the boundary of the National
 632 Nature Reserve and Site of Special Scientific Interest, showing the location of *Brachypodium*
 633 *pinnatum* trial plots on areas of dense (three spatially separated, blocks) and sparse (three spatially
 634 contiguous blocks) *B. pinnatum* cover. D) Layout of 3 x 10m plots within blocks. The locations of
 635 herbicide treatments were randomised within blocks, with the exception that on sparsely covered
 636 blocks the cut and grazed treatment was always placed outside the fencing to allow grazing.

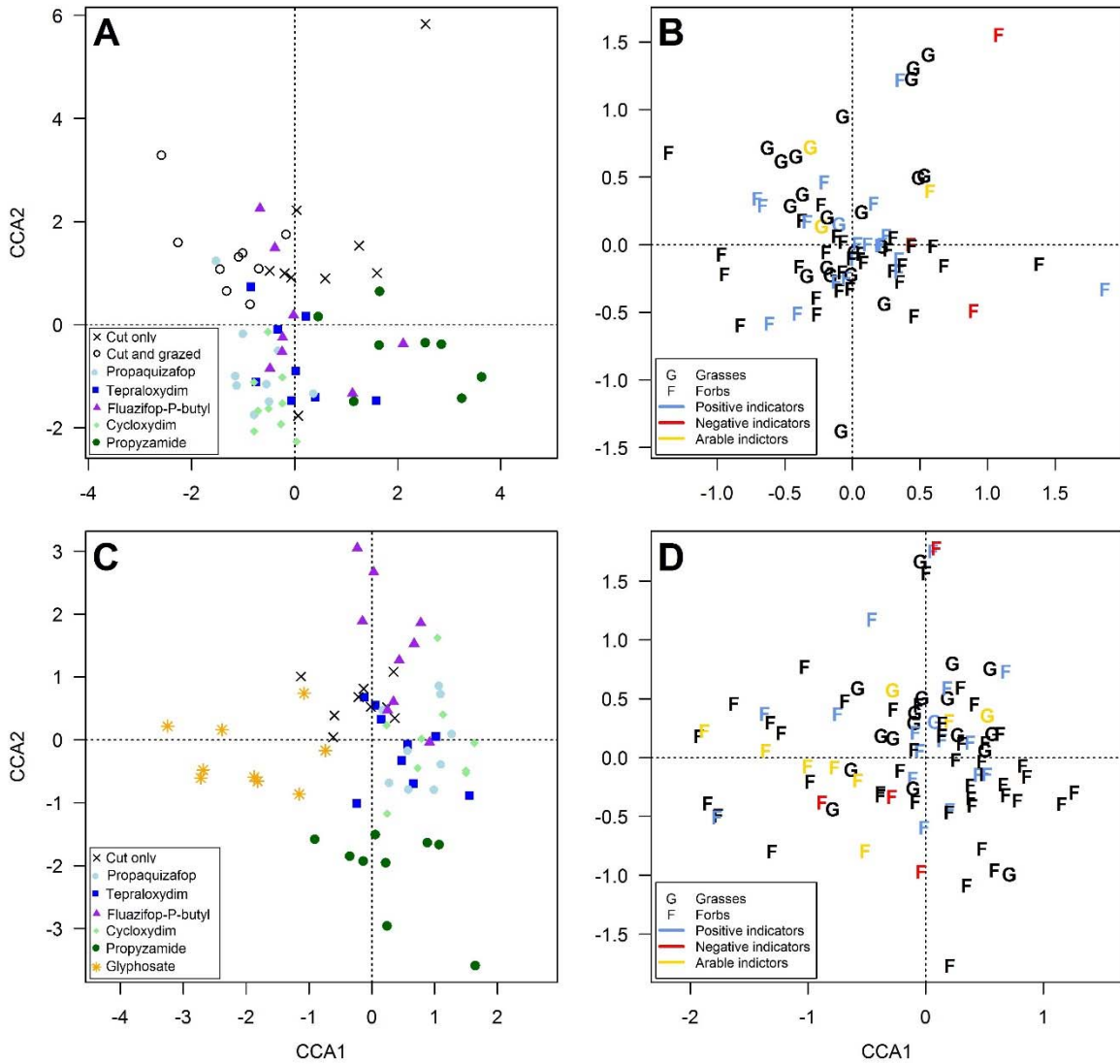
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640 **Fig. 2** Bar plots showing percentage cover of *Brachypodium pinnatum* and of plant groupings
 641 (grasses, forbs and indicator species), by treatment and year (white bars =2012, light grey bars
 642 =2013, mid grey bars =2014, dark grey bars =2015). Errors bars are \pm one standard error.



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644 **Fig. 3** Plots of first two CCA axes, following CCA of plant communities for all post-baseline years
 645 (excluding *B. pinnatum*) on plots with sparse (A, B) and dense (C,D) initial *B. pinnatum* cover, with
 646 treatment as constraining variable and year, experimental block and plot as conditioning variables.
 647 Panels A and C show treatment plots, coloured and symbolised by treatment (see legends on figures
 648 and Table 1 for herbicide active ingredients), whilst panels B and D show plant species coloured and
 649 symbolised by plant groupings used in univariate analyses (grasses, forbs, positive, negative and
 650 arable indicators, see legends on figures and Table S3).

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