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Adverse Outcome Pathway and Risks of Anticoagulant Rodenticides to Predatory Wildlife

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1 **ABSTRACT:** Despite a long history of successful use, routine application of some 2 anticoagulant rodenticides (ARs) may be at a crossroad due to new regulatory guidelines intended to mitigate risk. An adverse outcome pathway for ARs was developed to identify 3 4 information gaps and endpoints to assess the effectiveness of regulations. This framework 5 describes chemical properties of ARs, established macromolecular interactions by inhibition 6 of vitamin K epoxide reductase, cellular responses including altered clotting factor processing and coagulopathy, organ level effects such as hemorrhage, organism responses with linkages 7 to reduced fitness and mortality, and potential consequences to predator populations. Risk 8 9 assessments have led to restrictions affecting use of some second-generation ARs (SGARs) in North America. While the European regulatory community highlighted significant or 10 unacceptable risk of ARs to non-target wildlife, use of SGARs in most EU member states 11 remains authorized due to public health concerns and the absence of safe alternatives. For 12 purposes of conservation and restoration of island habitats, SGARs remain a mainstay for 13 eradication of invasive species. There are significant data gaps related to exposure pathways, 14 comparative species sensitivity, consequences of sublethal effects, potential hazards of greater 15 AR residues in genetically-resistant prey, effects of low-level exposure to multiple 16 17 rodenticides, and quantitative data on the magnitude of non-target wildlife mortality.

18 HISTORY AND USE OF ANTICOAGULANT RODENTICIDES

Anticoagulant rodenticides (ARs) are used worldwide for vertebrate pest control in urban and 19 suburban settings, agriculture, and island restoration projects. These compounds block the 20 21 vitamin K cycle and impede synthesis of active forms of several blood clotting factors (II, VII, IX and X) necessary for hemostasis. Their discovery and development began with Karl 22 Paul Link's investigations of "bleeding disease" in cattle consuming improperly cured sweet 23 clover.¹ By 1940, Link had isolated, crystallized and synthesized dicumarol (similar in 24 structure to vitamin K), that led to the synthesis of over 100 analogs with hemorrhagic 25 26 properties, including the highly potent compound number 42, warfarin. By the early 1950's, warfarin was registered as a pesticide to control rats and mice, and its clinical application as 27 the "blood thinner" Coumadin® was approved for medicinal use, with U.S. President Dwight 28 Eisenhower being a prominent treatment recipient in 1955. 29

In the opening sentence of their review, Hadler and Buckle² state, "Few modern pesticide 30 groups have such a long history of successful use as the anticoagulant rodenticides", that 31 continues to this very day. These compounds revolutionized vertebrate pest control. The first-32 generation anticoagulant rodenticides (FGARs; e.g., warfarin, chlorophacinone, diphacinone) 33 34 require multiple feeds to cause death in rodents, but their use resulted in the emergence of genetic resistance in rats and house mice. The more potent and moderately persistent 35 "superwarfarin" second-generation anticoagulants rodenticides (SGARs; e.g., brodifacoum, 36 37 difethialone, bromadiolone, difenacoum, flocoumafen) were developed to overcome resistance and require only a single bait feeding to cause death in target rodent species. Although national 38 and global AR market data are "confidential business information", estimates of AR use are 39 40 illustrated by (i) a report indicating production or import of 1764 kg of active ingredient of four

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ARs in the U.S. in 1997,³ (ii) a market analysis suggesting that U.S. homeowners spent \$110
million on rodenticides in 2005,⁴ (iii) the sale of 454 metric tons of formulated product in
California for agricultural purposes in 2007,⁵ (iv) use of approximately 544 metric tons of bait
containing AR by local authorities in the UK in 2001,⁶ and (v) application in over 700 of 1,527
invasive species eradication projects worldwide.⁷

Despite their evident success in agriculture and conservation-based activities, continued 46 use of some SGARs for control of commensal rodents in urban, suburban, rural and even 47 agricultural settings may be at a crossroad. It is well-recognized that AR application is the only 48 current method for rapid and effective eradication of "established" rodent infestations.^{8,9} Large 49 scale applications of ARs have also been used to control population peaks of small mammals 50 (e.g., rodent plagues) exhibiting demographic cycles.¹⁰ However, it is also apparent that ARs are 51 responsible for many unintentional exposures of children (mostly minor and asymptomatic), 52 companion animals and non-target wildlife, and a small fraction of such exposures result in 53 fatalities.¹¹⁻¹⁵ New restrictions have been placed on the use of some AR baits to mitigate 54 risk.^{13,16} Herein, we present an AR adverse outcome pathway (AOP), and briefly review risk 55 assessment data, recent regulatory changes on AR use in North America and elsewhere, risk 56 mitigation, conservation uses of ARs, and unsolved issues on exposure and toxicity as they relate 57 to predatory birds and mammals. 58

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60 ADVERSE OUTCOME PATHWAY FOR ANTICOAGULANT RODENTICIDES

An AOP is a conceptual framework portraying existing knowledge as a logical sequence of
processes linking a direct molecular initiating event to an adverse effect across multiple levels of
biological organization, which is relevant in risk assessment.¹⁷⁻¹⁹ In an ecological context,

population-level responses are most germane for natural resource management, although for
species of special conservation status (e.g., threatened or endangered, or highly valued to a
particular stakeholder group), effects at the level of the individual may have important
population consequences. The AOP framework has application in predictive and regulatory
toxicology, particularly for well-studied chemicals like ARs (Figure 1).





Figure 1. A proposed Adverse Outcome Pathway for anticoagulant rodenticides in non-target
predatory wildlife.

Chemical Properties and Macromolecular Interactions. Anticoagulant rodenticides have 72 low solubility in water and low volatility.²⁰ For all FGARs, and the SGARs bromadiolone and 73 flocoumafen, octanol:water partition coefficients (log K_{ow}) are less than 5, and thus have low or 74 moderate bioaccumulation potential. In contrast, the log K_{ow} 's for the SGARs difethialone, 75 76 difenacoum and brodifacoum range from 5.17 to 8.50, and thus these compounds exhibit greater 77 potential for bioaccumulation. Based upon studies examining the toxicity of 4-hydroxycoumarin 78 and indandione ARs to sensitive and resistant strains of rats, bulky lipophilic extensions of the acetonyl side chain contribute to their increased affinity to the active site of vitamin K epoxide 79 80 reductase, and compounds having tetrahydronaphthyl side-chains (e.g., difenacoum) are more resistant to biotransformation.²¹ In contrast, FGARs are readily hydroxylated (notable 81 exceptions include raptorial birds²²) to inactive metabolites that are excreted.²³ Using solid-state 82

structures of coumatetralyl and chlorophacinone as input geometries, computational chemistry
efforts were conducted for 13 ARs.²⁴ Structure-activity relationship models suggest that toxicity
is related to the length and hydrophobicity of the side chain at carbon 13, with the most active
compounds having greater volume and bulky lipophilic groups in this activity domain (Figure
2).^{21,24}



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Figure 2. Structure of the first-generation anticoagulant rodenticide warfarin and the secondgeneration anticoagulant rodenticide brodifacoum, illustrating side chains (red) of the activity
domain attached at carbon 13 (blue *).

Anticoagulant rodenticides bind tightly to and inactivate vitamin K epoxide reductase
(VKOR), an integral membrane protein found on the rough endoplasmic reticulum in
hepatocytes, and VKOR is also present in cells of other tissues.²⁵ Catalytic activity of VKOR is
necessary for the reduction of both vitamin K epoxide and vitamin K to vitamin K hydroquinone,
the biologically active form required for the γ-glutamyl carboxylation of glutamine residues
(Figure 3) on clotting factors II (prothrombin), VII, IX and X. The primary amino acid sequence

98	and the gene encoding VKOR have been well-studied, and the membrane topology and active
99	site (cysteine sulfhydryl groups at residues 132 and 135 and warfarin binding site at tyrosine
100	139) have been modeled (Figure 4). ²⁵ Inhibition of VKOR activity by warfarin, and other
101	anticoagulant rodenticides, limits the formation of vitamin K hydroquinone resulting in under-
102	carboxylated clotting factors (e.g., des- γ -carboxy prothrombin) ²⁶ that will not assemble on cell
103	surfaces to form a clot (viz., molecular initiating/anchor event in AOP, Figures 1 and 3).
104	Vitamin K_1 (phylloquinone) is an antidote to AR intoxication, and has long been used to treat
105	people, companion animals, and occasionally wildlife. ²⁷ Its administration results in the
106	formation of the vitamin K hydroquinone by DT-diaphorase, a vitamin K cycle enzyme which is
107	resistant to ARs, ²⁵ thus restoring carboxylation of clotting factors.



Figure 3. Diagram of the vitamin K cycle showing two anticoagulant rodenticide (AR) sensitive vitamin K epoxide reductase (VKOR) reactions and a warfarin-insensitive VKOR that reduces vitamin K to the biologically-active vitamin K hydroquinone. Without adequate vitamin K hydroquinone, γ -glutamyl carboxylase lacks substrate to adequately carboxylate clotting factors II, VII, IX and X (adapted from Tie and Stafford 2008).²⁵





Figure 4. Primary structure and membrane topology of the anticoagulant rodenticide-sensitive
vitamin K epoxide reductase (adapted from Tie and Stafford 2008).²⁵ All single letter amino
acid abbreviations follow IUPAC nomenclature. The warfarin binding site is Y139 (orange) and
the active redox sites are C132 and C135 (white). The most thoroughly studied mutation for
warfarin resistance is at Y139; common mutations include substitutions of S, C, and F, for Y.
Other common mutations that afford warfarin resistance are indicated in yellow.^{9,30}

Widespread use of the warfarin resulted in selection for warfarin-resistant rats associated with reduced or reversible binding to VKOR.²¹ Mutation of the VKOR gene coding tyrosine 139 and amino acid substitutions at other locations can confer resistance to FGARs²⁸⁻³⁰ and some SGARs.⁹ There is also evidence that resistance can be conferred by other mechanisms including increased AR clearance associated with enhanced CYP3A2 expression.³¹

Cellular Responses. Blood coagulation is the central component of hemostasis.³² At the 126 cellular level, coagulation is initiated through an extrinsic pathway (tissue factor pathway) with 127 the generation of tissue factor that complexes with carboxylated factor VII, which in turn 128 129 activates factor X in the common pathway, and to a lesser degree in the intrinsic pathway (contact activation pathway), where factor IX is activated. Factors XI and XII of the intrinsic 130 pathway are absent altogether in several avian species.³³ Through the common pathway, a 131 132 number of reactions lead to the activation of prothrombin to form thrombin. Thrombin cleaves circulating fibrinogen into soluble fibrin monomers that polymerize, and it also activates factor 133 XIII, which in the presence of calcium cross-links the polymer to form insoluble fibrin. In the 134 135 classic cascade model, thrombin formation is markedly amplified through the intrinsic pathway. However, *in vivo* hemostasis is now better described by a cell-based model, in which stages 136 overlap and are controlled by cellular components rather than protein levels and kinetics,³⁴ with 137 alterations in factor IX having greatest effects on thrombin generation and clotting.³⁵ 138 Measurement of clotting time (e.g., prothrombin time, partial thromboplastin time, 139 140 activated partial thromboplastin time) of citrated plasma has long been used as a routine

141 diagnostic tool for AR intoxication in companion animals and people. Its application to

142 diagnose AR intoxication in captive and free-ranging wildlife is rare.³⁶ Clotting time assays

143 are sensitive, precise, inexpensive, linked to the pathogenesis of toxicity, and have

applicability as biomarkers of exposure and effect in both controlled studies and field
monitoring (Figure 1). In wildlife, lengthening of prothrombin time by more than 25%^{37, 38} or
two standard deviations above baseline values³⁹ is suggestive of anticoagulant exposure, and
best confirmed by analytical detection of AR residues in blood or tissue.

Following exposure to warfarin and other ARs, there is a lag period of one to several 148 days before coagulopathy (detectable with biomarkers) becomes apparent. This is because 149 fully-carboxylated functional clotting factors, with half-lives ranging from 6 to 120 hours⁴⁰ 150 support hemostasis, but once cleared clotting is impaired (viz., key event in AOP, Figure 1). 151 152 This lag period is well-documented in people, companion animals, laboratory rodents, and even raptorial birds.⁴¹⁻⁴³ Upon termination of AR exposure, coagulopathy can be resolved in a 153 matter of days or weeks,^{41,43} but VKOR activity may remain partially inhibited for weeks to 154 months, reducing reserve capacity to synthesize vitamin K, and thus rendering animals highly 155 sensitive to subsequent AR exposures.⁴⁴ 156

Multiple Organ System Responses. Animals can exhibit massive blood loss and succumb from 157 158 fatal hemorrhage, but lethality can also result from small microscopic bleeds resulting in localized ischemia, hypoxia and cell death at vital sites (e.g., brain, heart, liver).^{12,39,42} Aside 159 160 from AR effects on hemostasis, there are many less well-established responses related to the impairment of the vitamin K cycle (viz., plausible linkage in AOP, Figure 1). For example, 161 pediatric warfarin therapy can reduce bone density and increase incidence of fractures due to 162 undercarboxylation of osteocalcin, the protein incorporating calcium into bone,⁴⁵ although in the 163 single study conducted in SGAR-exposed predatory birds, no such effect was found.⁴⁶ Warfarin 164 has been shown to exert anti-inflammatory effects,⁴⁷ possibly by altering signal transduction,⁴⁸ 165 and also affect cell proliferation by inhibiting vitamin K-dependent growth factors.⁴⁹ In addition, 166

the indandione rodenticides chlorophacinone and diphacinone may also affect cellular energy
 generation by uncoupling oxidative phosphorylation.⁵⁰

Hemorrhage associated with coagulopathy can be spontaneous, but is often initiated and 169 170 certainly exacerbated by trauma, which is not that unusual in free-ranging wildlife. A comprehensive review¹¹ provides 50 citations of affected sites and signs of hemorrhage in 171 various organ systems (e.g., integument, musculoskeletal, respiratory, renal, gastrointestinal, 172 reproductive, central nervous system) associated with sublethal and fatal AR poisoning in 173 people. A similar tabulation of affected sites and signs has yet to be compiled for non-target 174 wildlife, although detailed results of necropsies do appear in some reports.^{12,39,42,51,52} Overt signs 175 often include bruising, bleeding from the mouth, nares, rectum, cloaca, and talons, and blood in 176 droppings, scat and urine. Skin, mucus membranes, muscle and viscera can appear pale due to 177 178 blood loss. At necropsy, affected sites often include skin, muscle, alimentary tract, peritoneal cavity, kidney, and heart pericardium. Assessment of such effects in animals found dead may be 179 hampered due to deterioration of organs and tissues, and hemorrhage due to freezing of carcasses 180 prior to necropsy.⁵³ There can be excessive bleeding from superficial wounds and hemorrhage 181 from multiple sites. Blood loss accompanying AR exposure is a function of dose and frequency 182 183 of exposure, and can range from mild to severe with classification of an individual as being anemic, and is easily quantified in vivo (e.g., reduced number of circulating red blood cells, 184 185 increased reticulocyte counts from stimulation of hematopoiesis, and decreased hematocrit).^{12,27,39,41,54,} Blood loss can result in metabolic acidosis, tachycardia, and 186 hypovolemic shock,⁵⁴ causing changes in tissue perfusion, organ dysfunction, and tissue 187 188 necrosis.

189 Whole Animal Responses. At the organismal level, inter-individual variation seems to have a

significant role in AR toxicosis.¹² Lethargy and abnormal posture are overt apical responses 190 frequently observed in toxicity studies, and often described in AR-exposed wildlife undergoing 191 rehabilitation. Body condition and weight loss are mentioned in many reports, and a significant 192 193 negative relation between AR residues and body condition has been found in stoats (Mustela *ermine*) and weasels (*Mustela nivalis*).⁵⁵ Furthermore, an association between notoedric mange, 194 mortality and AR exposure has been described in bobcats (Lynx rufus) residing in urban areas in 195 southern California,⁵⁶ although such relationships may be correlative rather than causal. For 196 example, animals suffering from mange may be forced to forage in poor habitat in closer 197 198 proximity to people. Direct toxic effects of ARs on reproduction in laboratory mammals, livestock and free-ranging raptorial birds are somewhat equivocal,⁵⁷⁻⁶⁰ although the European 199 Chemicals Agency classifies some ARs as reproductive toxicants.⁶¹ Clearly, such observations 200 201 and data are difficult to translate into measureable consequences affecting the fitness (i.e., survival and reproduction) of free-ranging wildlife. Indirect effects, such as altering availability 202 of rodent prey species, could certainly affect predator-prey dynamics. 203 204 Population Responses. Although rodenticides are widely used, effects of ARs at the population level of predatory birds and mammals have not been established. Of the published reports that 205 examine exposure and unintentional wildlife mortality,^{12,51,52, 62-68} definitive diagnosis of 206 poisoning (i.e., post-mortem signs of hemorrhage, independent of trauma, coincident with the 207 detection of rodenticide residues in liver) generally accounts for but a small fraction of exposures 208 (perhaps < 10%),^{12,60} with exceptions.^{51,67} As pointed out 15 years ago, there is no evidence that 209 rodenticide use causes large-scale population declines of predatory and scavenging birds.⁶⁹ 210 However, AR exposure does have the potential to cause additional mortality affecting 211 populations "already experiencing critical limitations"⁷⁰ (viz., plausible linkage in AOP, Figure 212

213 1). Furthermore, for long-lived predators or scavengers with low reproductive rates (K-214 strategists), death of a few individuals could theoretically affect local populations on a temporary basis. In a contemporary effort to examine potential population consequences of ARs, hepatic 215 216 residues and associated signs of intoxication were examined in a dataset of 270 birds of prev from Canada.⁷¹ Using an additive approach for SGAR residues (bromadiolone + brodifacoum + 217 difethialone; viz., toxic units) and logistic regression plots to predict the probability of the death 218 of a bird with a liver residue of any given magnitude, it was suggested that a minimum of 11% of 219 the great horned owl (Bubo virginianus) population in Canada is at risk of being directly killed 220 by SGARs. That assessment, however, was based on exposure levels of great horned owls in 221 areas with high human population density and rodenticide use, and may not apply across broad 222 areas of the Canadian landscape. Regardless, the prediction that 11% of the population of an 223 224 abundant K-strategic species is at risk from a single stress factor should be carefully considered, and in some circumstances may not be acceptable to natural resource managers. 225 There have been some instances of label-recommended or permitted AR use that have 226 227 resulted in mortality incidents involving species of special conservation status or those afforded special protection. For example, mortality incidents have been reported for weka (Gallirallus 228 australis; vulnerable-IUCN Red List) in New Zealand,⁷² red kites (Milvus milvus; near 229 threatened-IUCN Red List) in Britain and France,^{73,74} and bald eagles (*Haliaeetus leucocephalus*; 230 Least Concern-IUCN Red List but safeguarded by The Bald and Golden Eagle Protection Act) in 231 the U.S.⁷⁵ There are less definitive incidents involving the San Joaquin kit fox (*Vulpes macrotis* 232 mutica; U.S. Federally-endangered species) and northern spotted owl (Strix occidentalis 233 *caurina*; near threatened-IUCN Red List).⁷⁶ The status of barn owl (*Tyto alba*) populations in 234 235 southwestern British Columbia, Canada was recently up-listed to threatened due to many

stressors including poisoning by rodenticides.^{65,77} In such circumstances, an organismal
response (i.e., death of an individual of a threatened or endangered species), rather than a
population-level response, may be considered an anchoring event¹⁷ in an AOP. Nonetheless,
incidental take of a few individuals of a Federally-listed species may be permitted under current
regulations, as is the case for the black-footed ferret (*Mustela nigripes*), gray wolf (*Canis lupus*)
and northern aplomado falcon (*Falco femoralis*) with Rozol® Prairie Dog Bait
(chlorophacinone) application.⁷⁸

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244 ANTICOAGULANT RODENTICIDE RISK ASSESSMENT FOR PREDATORS

Registration and Regulation. The use of pesticides requires detailed regulatory evaluations 245 that ensure the compound does not pose an unacceptable risk to people or the environment. Such 246 247 assessments take into account economic, social and environmental costs and benefits, and general requirements (e.g., new products, re-registrations, sale, distribution, use, etc.) of the 248 vertebrate pesticide registration process.⁷⁹ Adverse reactions of non-target species to pesticide 249 250 active ingredients are predicted from toxic effects observed in surrogate species exposed in the laboratory. In the U.S., Canada and Europe, the required data have been generated on standard 251 toxicological endpoints in traditionally used test species (e.g., bobwhite quail, Colinus 252 virginianus and mallard, Anas platyrhynchos), and occasionally other species (historically, 253 mustelids). In New Zealand, an array of introduced mammals has been included in registration 254 studies for purposes of examining AR efficacy. These data, coupled with field observations, and 255 256 residue and fate information, are used by regulatory agencies, industry and other entities conducting ecological risk assessments.⁷⁹ Registered products undergo periodic review, which 257 258 can be triggered by new findings and unexpected observations following their use.

259	In the U.S., the use profile (e.g., application site and method, formulation, pest species) of
260	FGARs includes urban, suburban and rural areas, and agricultural fields, with initial product
261	registrations for warfarin dating back to 1950, followed by diphacinone in 1960, and
262	chlorophacinone in 1971. ⁸⁰ Registration of SGARs in the U.S. occurred much later
263	(brodifacoum 1979, bromadiolone 1980, difethialone 1995), ⁸⁰ and the use profile was far more
264	restrictive and did not include agricultural fields (some SGARs are permitted for agricultural use
265	in Europe). Product registrations for both FGARs and SGARs have been granted for
266	conservation purposes, including eradication of invasive species on islands. ^{79,81}
267	Long after the initial registration of several FGARs and SGARs in the U.S., multiple non-
268	target wildlife mortality incident reports, ⁸⁰ several peer-reviewed publications, ^{52,62, 63,72, 82} and
269	public interest at the time of the Re-registration Eligibility Decision ⁸³ were the impetus to
270	undertake a comparative risk analysis of rodenticides. ⁸⁰ Using a multi-attribute rating technique
271	(e.g., dietary risk quotient for primary exposure, percent mortality in secondary exposure, active
272	ingredient retention time in blood and liver), the SGARs brodifacoum and difethialone were
273	identified as posing the greatest potential risks to predatory and scavenging birds and mammals
274	that feed on poisoned target and non-target animals. Attempts to evaluate the risk of
275	brodifacoum using probabilistic methods (i.e., dietary dose, uptake and depuration models,
276	probability of encountering contaminated prey) were hampered by data gaps and major
277	uncertainties. ⁸⁴ Deterministic evaluations led the U.S. EPA to request registrants to voluntarily
278	withdraw certain ARs from the marketplace. ⁷⁶
279	In the U.S. EPA's comparative risk analysis, the FGARs seemed to be less hazardous to
280	both target and non-target species. ⁸⁰ Some of this analysis relied on acute toxicity data.

However, an acute exposure scenario is neither appropriate nor environmentally relevant (i.e.,

282 may underestimate environmental risk) as FGARs require multiple days of exposure to evoke toxicity.⁸⁵ Additionally, more FGAR bait is needed to achieve the same level of pest control as 283 with SGARs, and thus the number of toxic units in the environment at the time of application is 284 likely to be the same or greater. Furthermore, the development of FGAR resistance in 285 commensal rodents may result in greater potential for exposure of and risk to predatory species. 286 Risk Mitigation Measures. In 2008, the U.S. EPA instituted measures to mitigate some non-287 target risks of SGARs. These included new requirements on points of sale and distribution, and 288 package size, to impede purchase by residential homeowners, and product labeling to permit use 289 in and around agricultural buildings, but not human residences.¹³ New bait station requirements 290 were also instituted to minimize exposure of children, pets, and non-target wildlife. Additional 291 exposure modeling and quantitative risk assessments to evaluate direct bait ingestion (primary 292 293 exposure) and consumption of prey containing AR residues (secondary exposure) were undertaken.⁴ Based on toxicity and toxicokinetics, risk quotients for direct bait consumption 294 indicated that under some exposure scenarios both SGARs (brodifacoum, difethialone) and 295 296 FGARs (warfarin, chlorophacinone) exceeded levels of concern for non-target birds and mammals. Consumption of SGAR-exposed prey also exceeded levels of concern for predatory 297 birds and mammals. While consumption of FGAR-exposed prey posed a hazard for non-target 298 mammals, levels of concern were rarely exceeded for birds.⁴ In some use scenarios (e.g., 299 Rozol® for control of prairie dogs, Cynomys ludovicianus), label requirements even state that 300 applicators must make multiple follow-up visits after application to remove dead or dying target 301 species to mitigate hazard to non-target scavengers and predators.⁸⁶ Such practices to reduce 302 potential AR exposure of predators may not always be followed.^{86,87} At the Federal Insecticide, 303 304 Fungicide, and Rodenticide Act Scientific Advisory Panel hearing in November 2011, some

shortcomings of this screening-level risk assessment were identified, including data quality and
 interpretation, and overreliance on unrealistic worst-case scenarios.⁸⁸

The U.S. EPA risk mitigation decision has resulted in actions to cancel consumer uses of 307 some non-compliant rodenticides (some products containing warfarin, brodifacoum, and 308 difethialone that failed to meet US EPA safety measures) though over 30 AR products remain 309 available that meet protective standards.⁸⁹ Notably, the active ingredient of some replacement 310 compounds (e.g., acute vertebrate pesticides such as bromethalin) lack diagnostic tests and 311 antidotes. In the U.S., a few states conduct additional regulatory review of pesticides, and the 312 313 State of California will be restricting the use of SGARs to certified pesticide applicators as of July 1, 2014.90 The U.S. EPA and the Canadian Pesticide Management and Regulatory Agency 314 collaborate to harmonize pesticide regulations in North America. Risk mitigation measures 315 similar to those proposed by the U.S. EPA are now in effect in Canada, with some minor 316 variances (e.g., bromadiolone can be applied by registered users along fence lines within 30 m of 317 buildings).^{16,91} 318

319 In Europe, a recent review (European Chemicals Agency) under the European Community Biocidal Products Directive (98/8/EC)⁹² has highlighted significant or unacceptable 320 risk of primary and/or secondary poisoning of birds and non-target mammals from some SGARs 321 used as biocides.^{55,64,67,93-95} However, under this Directive the compounds were still authorized 322 for use because they are deemed essential for human hygiene and public health, and appropriate 323 alternatives are not at hand. In 2012, a new EU Biocidal Products Regulation (528/2012)⁹⁶ was 324 adopted with similar criteria for authorization. Under this regulation, all SGAR use will be re-325 evaluated by the end of 2017. Requirement for any mitigation measures to reduce risk to non-326 327 target exposure is at the discretion of individual EU member states. For example, in the United

Kingdom, SGAR use has been widespread in both urban and rural environments.^{6,97-99} 328 329 Brodifacoum, flocoumafen and the more recently licensed difethialone have until now been restricted to indoor use because of their perceived risk of causing primary and secondary 330 331 poisoning in non-target species; other SGARs and FGARs have until now been licensed for indoor and outdoor use. There is prevalence of SGAR application in agricultural holdings⁶⁸ with 332 concomitant widespread exposure in rural areas of a range of non-target avian and mammalian 333 predators.^{68,70,99-101} A recent UK review related to the primary and secondary risks posed by all 334 SGARs concluded that there was insufficient scientific evidence to distinguish between any of 335 the SGARs in terms of their risk to non-target species.¹⁰² As a result, it is proposed that UK 336 authorizations will change during 2014 or beyond, such that all SGARs may be used outdoors 337 and there will be a stewardship program fostering practices to minimize exposure of non-target 338 species. Other EU member states may adopt alternate mitigation measures. For example, 339 discussions on outdoor use of SGARs in The Netherlands are on-going and it is proposed that 340 SGARs may be used outdoors by certified personnel, in combination with certified Integrated 341 Pest Management. 342

In New Zealand, brodifacoum typically has been the SGAR of choice for controlling rodents, all of which are invasive non-native species. However, repeated use of brodifacoum on the two main islands has been associated with substantial contamination of wildlife and game species, and secondary poisoning of non-target species.¹⁰³ As a result, there has been use of lowresidue alternatives (cholecalciferol) for control of possums and rodents, registration of paraaminopropiophenone for control of larger pest species (stoats and weasels), and exploration of some toxicant combinations (e.g., FGARs + cholecalciferol) for control of rodents.^{104,105} 350 Special Considerations for Use in Conservation. Anticoagulant rodenticides have been used extensively for the control and eradication of introduced and invasive species,^{7,106,107} particularly 351 for island ecosystems. The use of these compounds in such settings is logistically complex and 352 expensive, with the theoretical restoration benefit outweighing the risk of non-target species 353 mortality.⁸¹ In contrast to standard use of ARs for commensal or agricultural rodent control, 354 special regulatory attention is given to the application of these compounds for conservation 355 purposes to restore habitat for native species. As an example of conservation use, a Special 356 Local Needs pesticide registration for aerial broadcast of 0.005% diphacinone bait was 357 358 undertaken in Hawaii to control rodents and wild pigs (Sus scrofa) in native ecosystems. Hazard was evaluated using both deterministic¹⁰⁸ and probabilistic¹⁰⁹ methods for the endemic Hawaiian 359 hawk (Buteo solitarius), short-eared owl (Asio flammeus sandwichensis), and honeycreeper 360 (*Melamprosops phaeosoma*). These evaluations found that the quantity of tissue that would have 361 to be consumed by a predator in acute and subacute exposure scenarios was great (often 362 exceeding the weight of the bird); thus, the risk to evoke lethality or prolonged clotting time was 363 low. As previously mentioned, an acute exposure scenario is neither appropriate nor 364 environmentally relevant for assessing risks of FGARs.⁸⁵ These assessments using data from 365 366 traditional wildlife test species may have underestimated risk as recent studies have demonstrated that raptors are far more sensitive to diphacinone than previously thought.^{39,42,43} Application of 367 American kestrel (Falco sparverius) and Eastern screech-owl (Megascops asio) toxicity data for 368 diphacinone in previous deterministic assessments,^{4,108} and in probabilistic assessments,^{39,110} 369 suggest greater hazard to predatory birds than previously realized. Nonetheless, FGARs are 370 believed by some to be much less hazardous (perhaps by an order of magnitude)⁷² than SGARs, 371 372 presumably due to their shorter half-life in tissues and multi-day exposure required to cause

toxicity. These findings also demonstrate the importance of dose-response relationships,
including use of toxic reference values,^{43,110} to link a biomarker (clotting time) or tissue residues
to an adverse effect. Such data are of value to natural resource managers. However, it is
difficult to extrapolate the internal dose with effects across species and multiple studies. The
AOP construct provides the basis to fill in these data gaps that may be used to help model and
interpret dose-response relationships.¹⁷

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387

380 UNSOLVED ISSUES

There are significant unknowns related to exposure and effects to predatory wildlife associated with use of ARs. Among these are basic and applied data needs to supplement risk assessments. Some of these data are best derived from controlled exposure trials using captive animals, while other information can only be generated from field observations and hypothesis-driven ecoepidemiological studies, and even a combination of these activities.

Exposure Pathways. While there are many conceptual models,^{108,109} there are limited empirical

field data detailing AR exposure pathways and compound transfer to predatory wildlife per se.

388 This shortcoming was noted in the regulatory review of a probabilistic risk assessment for

brodifacoum.⁸⁴ Many studies have focused on consumption of poisoned rodents. The exposure

pathway starts with AR bait placement and its ingestion by target species. Secondary exposure

of predatory and scavenging wildlife occurs exclusively through their diet, which at times can be

quite variable. For example, a recent investigation identified the primary target organism,

393 Norway rats (*Rattus norvegicus*), as the most important source of SGARs for several species of

394 owls at farms in British Columbia, Canada.⁹¹ Small mammals, songbirds and invertebrates were

also components of the exposure pathway for secondary consumers in this study.⁹¹

396 Exposure pathways can be complex, with non-target predators encountering a combination of ARs. Notably, tissues analyzed from mortality incidents document exposure to multiple 397 SGARs to varying degrees, ^{12,51,52,56,62,63,65,68,71,100} and occasionally even combinations of FGARs 398 and SGARs.^{51,56} That suggests that some predators may reside and forage opportunistically at the 399 interface of urban/suburban/rural and agricultural settings. For example, rats and non-target 400 401 small mammals (but not house mice) exposed to SGARs while indoors may move outdoors from unsealed buildings, and can travel considerable distances before becoming available to 402 predators.^{91,111} Likewise, the foraging range of many predators changes with season. For 403 example, commensal rats seem to be a significant source of seasonal rodenticide exposure for 404 polecats (Mustela putorius) that favor farmyards during fall and winter months.^{100,112} 405 Accordingly, estimating risk to non-target predatory species by extrapolation of toxicity data 406 from single-compound controlled laboratory and pen studies remains exceedingly difficult. As 407 demonstrated in highly inbred laboratory rats, combined SGAR-FGAR exposures and their 408 timing have marked effects on toxicity,⁴⁴ and deserve further attention from both an exposure 409 410 pathway and potential effect standpoint.

Many investigations have documented AR exposure of invertebrates feeding on bait, and 411 perhaps even small mammal feces, rodent carcasses and soil-bound AR residues. Their hazard to 412 insectivorous birds and mammals has yielded mixed findings as only a small fraction of the 413 invertebrate food base may be exposed in a treated area.^{91, 113-116} However, some suggest that 414 ecological communities often contain both larger numbers of individuals and more species of 415 insectivorous vertebrates compared to top-level vertebrate predators, and thus AR-contaminated 416 invertebrates might actually pose a greater risk to this feeding guild than previously thought.¹¹⁷ 417 418 A significant data gap remains for insectivorous vertebrates, some of which may be ecologically

419 vulnerable in island eradication projects.^{118,119}

In contrast to the aforementioned terrestrial exposure pathway, there is now evidence that 420 warfarin, at nanogram per liter quantities, is detectable in some wastewater effluents.¹²⁰ Its 421 422 source is presumed to be of human origin. However, based on both its low concentration and log K_{ow} (2.37), it is highly unlikely that this is a significant source of exposure for predatory wildlife. 423 Macromolecular to Population-Level Effects. Remarkable differences in AR sensitivity have 424 been reported in some omnivorous and predatory birds compared to commonly tested avian 425 granivores. ^{39,42,72,110} Although inter-specific variation in VKOR activity and AR metabolism 426 may account for these observations, 2^{22} there remains a need for additional comparative toxicity 427 and metabolism data for predatory species. Furthermore, the relative in vitro potency of various 428 ARs to VKOR,¹²¹ and their use in additive toxicity models (e.g., toxic units or equivalents) 429 430 should be further examined as it could serve as an alternative method reducing the need for some *in vivo* testing. It might be possible to screen for AR sensitivity of predatory wildlife by cross-431 species comparison of the primary structure of VKOR to that found in resistant target species, as 432 433 has been done for the arylhydrocarbon and steroid hormone receptors, and other ligand binding sites.¹²²⁻¹²⁴ However, such predictions do not account for interspecific differences in AR 434 435 absorption, distribution, metabolism and elimination. While the role of vitamin K deficiency in hemorrhagic syndrome in chickens, and warfarin sensitivity and resistance in rats, has been 436 studied in great detail, ¹²⁵ vitamin K status has not been evaluated in predatory wildlife, and 437 438 could be a major factor in AR susceptibility and tolerance.

Controlled AR exposure studies have principally focused on overt signs of toxicity and
mortality, occasionally included measurement of AR residues and sublethal responses (e.g.,
behavior, condition, histopathology), and rarely quantification of blood clotting.^{72,80,126} There

are key issues and even deficiencies in such studies, including the use of artificial test conditions
(e.g., no-choice continuous feed scenarios), and that spontaneous hemorrhage in AR-exposed
animals is a "multi-causative phenomena" affected by stress and other variables.¹²⁷ Many of
these controlled studies failed to measure AR ingestion rate and concentration of residues in
tissue that are needed to derive dietary- and tissue-based toxic reference values, and to estimate
internal dose for modeling toxicokinetics.

A longstanding issue related to ARs, and environmental contaminants in general, is the 448 significance of sublethal effects. As illustrated in the AOP (Figure 1), several responses may 449 450 have hypothetical, plausible, or established linkages foreshadowing higher order organismal or 451 even population-level effects. Based on existing data, predatory wildlife exposed to ARs either survive, with seemingly little or no direct long-term consequences, or they die. Alternatively, it 452 453 is certainly possible that the proximate cause of death of an individual seemingly unrelated to poisoning might ultimately have been triggered by AR residues and coagulopathy. This may be 454 responsible for the absence of clear dose-response relationships. For example, a detailed 455 456 analysis of birds of prey admitted to a veterinary clinic revealed that while 86% of 161 raptors contained AR residues, only 6% could be diagnosed as having succumbed from AR toxicosis.¹² 457 458 No significant relation between liver brodifacoum residues and death was found, although the small number of individuals that died from causes other than trauma may have confounded this 459 analysis.¹² Nonetheless, some contend that AR exposure is one of many chemical insults 460 affecting "condition" (e.g., lethargy could impair hunting, loss of body mass could reduce energy 461 stores during winter), susceptibility to disease, resilience (e.g., recovery from non-fatal 462 collisions, accidents and trauma), tolerance to extreme weather, and even sensitivity to other 463 464 toxicants (e.g., Pb that can result in anemia), and could exacerbate blood loss during molt. This

465 impaired condition hypothesis remains challenging to test and resolve.

466 There is some evidence that SGARs are one of several factors (e.g., low food availability with the shift to intensive farming, road mortality, loss of roost sites) that may be responsible for 467 declining populations of some species of predatory birds.^{65,77} Based on extensive personal 468 observations over a 21-year period (but not formal surveys), a decline in numbers of breeding 469 pairs of raptors, and some circumstantial evidence of secondary AR poisoning, was noted with 470 initiation of Klerat® (active ingredient brodifacoum) use on sugar-cane in Queensland, 471 Australia.⁵⁷ Recent studies examined barn owl reproduction at oil palm plantations in Malaysia 472 that were baited with warfarin or brodifacoum⁵⁸ and bromadiolone or chlorophacinone.⁵⁹ Over 473 several breeding cycles, both owl hatching and fledging success in treated plots were 474 significantly lower compared to the reference area. It was suggested that impaired reproductive 475 476 performance was due to sublethal AR exposure of adults and nestlings, although confounding effects of reduced rat populations on reproductive parameters could not be discounted. Clearly, 477 the direct and indirect consequences and uncertainties of ARs on reproduction and population 478 479 responses in predatory species deserve further attention. Exposure and Mortality Incidents. Some suggest that AR risk to predatory birds and 480

mammals has been overestimated, with the proportion of mortality being quite low in
comparison to actual use.^{3,69} Anecdotal reports favor solitary events (e.g., death of a snowy owl, *Nyctea scandiaca*, which established residence near a correctional facility using 0.2%
diphacinone tracking powder, with stomach contents full of rat remains).⁵² Likewise, in
agricultural settings, the risk to non-target wildlife is generally perceived to be minimal^{3,127} as
the vast majority of applications involve FGARs on croplands and fields for grazing livestock.
However, baits with the SGAR bromadiolone or the FGAR chlorophacinone have been

responsible for some mortality of predatory and scavenging wildlife in France. ^{51,74,94} For 488 eradication efforts involving introduced species on remote islands, practical experience has 489 demonstrated that some projects create a surplus of readily available dead and dying rodents that 490 491 can cause significant mortality of predatory birds (e.g., mortality of bald eagles and ravens with brodifacoum use on Langara Island, British Columbia;¹⁰⁶ carcasses and remains of 46 bald eagles 492 associated with brodifacoum application on Rat Island, Alaska⁷⁵). These findings demonstrate 493 that patterns of AR use for control of commensal rodents and introduced species can result in a 494 range of consequences. 495

Perhaps the greatest unknowns are quantitative estimates of the magnitude of non-target 496 predator mortality associated with AR use. Few rigorously designed field trials have focused on 497 FGAR or SGAR exposure and effects on predators,^{3,128} although two radiotelemetry studies 498 generated some survival data which identified brodifacoum as a significant hazard to raptors in 499 orchards.^{129,130} In a more recent study, risk predictions suggested that bromadiolone application 500 for control of the water vole (Aricola terrestris) posed a significant hazard to red kites.⁹⁴ While 501 502 field surveys of the treated area detected three dead kites, and one moribund individual with clinical signs suggestive of AR exposure, residue concentrations did not confirm bromadiolone 503 poisoning. Use of banding and radiotelemetry techniques with insectivorous and predatory birds 504 during efforts to eradicate introduced species in New Zealand have documented mortality 505 associated with some formulations of brodifacoum (e.g., insectivorous weka on Ulva Island;⁷² 506 morepork, Ninox novaseelandiae on Mokoia Island¹³¹). The vast majority of efforts to monitor 507 AR effects on predators during field applications and eradication projects have entailed direct 508 count observations, call counts, and carcass searches, all of which have varying degrees of 509 510 inherent bias. While exposure of non-target wildlife to ARs used for commensal rodent control

is well-documented in urban and suburban settings,^{12,56} overall effects on population dynamics
have not been addressed. More rigorous efforts in monitoring of non-target mortality should be
routinely incorporated into pest control and eradication projects, assessing both short-term and
long-term impacts to predatory species.

More extensive monitoring efforts on the magnitude of non-target predator mortality could 515 add to our ability to gauge the overall effects of new risk mitigation measures. Wildlife exposure 516 and mortality incident schemes (e.g., Ecological Incident Information System of the U.S. EPA, 517 the Predatory Bird Monitoring Scheme and the Wildlife Incident Investigation Scheme of the 518 UK, and Wildlife Disease Surveillance System in France) have been the primary source of 519 520 wildlife exposure data to date. However, the relationship among AR residues and their relative potencies, sublethal effects, and mortality are poorly defined and difficult to extrapolate between 521 species.^{12,60} Hepatic AR residues bound to high affinity and low affinity sites are not always a 522 proxy of recent exposure or effect, ^{132,133} and in some instances pathological evaluations are 523 incomplete, and potentially compromised by disease and post-mortem storage conditions.⁵³ 524 525 Resistance. Genetic-based resistance to FGARs and SGARs in commensal rodents has been documented in numerous locations,^{8,9,29,30} and it has been suggested to be a factor that could 526 theoretically impact exposure of predatory wildlife.⁶⁰ There is no formally published evidence 527 that resistant rodents accumulate greater body burdens of ARs compared to sensitive 528 individuals.^{31,134,135} However, compared to dead and often concealed rats,⁷³ the survival of AR-529 exposed resistant individuals for extended periods might enhance the likelihood of secondary 530 poisoning of predators.^{60,134,135} The role of resistance in mediating exposure, risk and even 531 adaptation of non-target species has not been adequately evaluated. 532

533

534 ALTERNATIVES

While not the intent of this review, it is worth noting that in addition to AR registration and label 535 restrictions, there are multiple activities that attempt to minimize or prevent exposure and 536 537 adverse effects to non-target wildlife. Some large commercial users of rodenticides (e.g., Wal-Mart) have shown leadership in implementing such measures.¹³⁶ For large-scale applications 538 and eradication projects, these include carcass removal accompanied by appropriate disposal, 539 raptor capture and hold/relocation, hazing, and in some situations seasonal timing of baiting to 540 reduce exposure of migratory species. For smaller scale activities, education and outreach 541 542 programs foster appropriate AR use (e.g., integrated pest management that includes habitat alteration, sanitation, exclusion of commensal pest species) and other practices (e.g., concealing 543 bait to minimize non-target exposure, carcass disposal, removing bait at end of treatment).^{137,138} 544 On a global scale, the number of registered vertebrate pesticides has actually "plummeted" over 545 the last 50 years, with few newly registered compounds.⁸² There are some acute vertebrate 546 pesticides (e.g., bromethalin, cholecalciferol, zinc phosphide) for which secondary poisoning 547 potential of non-target wildlife is low, but these compounds show high acute toxicity, lack 548 specific antidotes and may not be suitable for use in close proximity to man, while other 549 550 compounds (e.g., sodium fluoroacetate, strychnine) lack effective antidotes and are considered inhumane. Recent research and development efforts have resulted in registration of para-551 aminopropiophenone in 2011¹⁰⁵ for control of larger pest species (stoats and weasels) in New 552 Zealand. In addition, the combination of an FGAR and acute vertebrate pesticide (e.g., 553 coumatetralyl + cholecalciferol) was at one time used in Germany¹³⁹ and is now undergoing 554 trials for potential registration in New Zealand.¹⁰⁵ Other innovations include new delivery 555 systems and bait coatings,¹⁰⁵ although their effectiveness has not been completely evaluated in 556

the field. Biological controls, such as attracting raptors to predate rodents,^{140,141} interaction of
pathogens to reduce AR doses in baits,¹⁴² and use of the highly pathogenic protozoan *Sarcocystis singaporensis* to debilitate rodents,¹⁴³ have been advocated by some, but do not result in rodent
elimination.

561

562 CONCLUSIONS

Anticoagulant rodenticides are one of the principal vertebrate pesticides for the control of 563 commensal rodents that damage crops and food stores, and cause health issues, as well as for the 564 565 eradication of invasive species to restore biodiversity to oceanic islands. By constructing an AOP for ARs as they relate to non-target predatory species, it is apparent that the "mechanism of 566 action" from the molecular through cellular levels of organization is well-understood. However, 567 568 our knowledge of the linkages and forecasting of responses at the level of the individual (behavioral, physiological, survival) through population (recruitment) is incomplete for this well-569 studied class of vertebrate pesticide agents. Effects of ARs on predatory birds and mammals at 570 571 the population level have not been conclusively established. Our knowledge of the hazard associated with resistance development, that could potentially increase AR concentrations in 572 target species, is inadequate. At these higher levels of biological organization, our understanding 573 is less complete and characterized as "mode of action",¹⁷ which is the case for many classes of 574 pesticides and environmental contaminants. While we have identified numerous information 575 576 needs, perhaps the most critical uncertainties related to AR risks to non-target wildlife include (i) more complete understanding of exposure pathways, (ii) comparative sensitivity among 577 predatory species, (iii) the relation among residues of multiple ARs, their relative potency, and 578 579 combined effect at the level of the individual, (iv) quantitative estimates of mortality, particularly

580	in light of	new regulations	that attempt to	mitigate	adverse	effects. ((v)	identification	1 of the
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- 581 occurrence of sublethal effects and their higher-tier population and long-term ecological
- consequences, and (vi) the effects of multiple low-level AR exposures.
- 583

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- 598

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